



**Safer Policy and Performance Board**

**Tuesday, 11 June 2013 at 6.30 p.m.  
Council Chamber, Runcorn Town Hall**

A handwritten signature in black ink that reads 'David Walsh'.

**Chief Executive**

**BOARD MEMBERSHIP**

<b>Councillor Shaun Osborne (Chairman)</b>	<b>Labour</b>
<b>Councillor Norman Plumpton Walsh (Vice-Chairman)</b>	<b>Labour</b>
<b>Councillor Susan Edge</b>	<b>Labour</b>
<b>Councillor John Gerrard</b>	<b>Labour</b>
<b>Councillor Robert Gilligan</b>	<b>Labour</b>
<b>Councillor Valerie Hill</b>	<b>Labour</b>
<b>Councillor Miriam Hodge</b>	<b>Liberal Democrat</b>
<b>Councillor Darren Lea</b>	<b>Labour</b>
<b>Councillor Martha Lloyd Jones</b>	<b>Labour</b>
<b>Councillor Paul Nolan</b>	<b>Labour</b>
<b>Councillor Pauline Sinnott</b>	<b>Labour</b>
<b>Vacancy</b>	<b>Co-optee</b>

*Please contact Lynn Derbyshire on 0151 511 7975 or e-mail  
lynn.derbyshire@halton.gov.uk for further information.*

*The next meeting of the Board is on Tuesday, 17 September 2013*

**ITEMS TO BE DEALT WITH  
IN THE PRESENCE OF THE PRESS AND PUBLIC**

**Part I**

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<b>1. MINUTES</b>	
<b>2. DECLARATION OF INTEREST (INCLUDING PARTY WHIP DECLARATIONS)</b>	
Members are reminded of their responsibility to declare any Disclosable Pecuniary Interest or Other Disclosable Interest which they have in any item of business on the agenda, no later than when that item is reached or as soon as the interest becomes apparent and, with Disclosable Pecuniary interests, to leave the meeting during any discussion or voting on the item.	
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*In accordance with the Health and Safety at Work Act the Council is required to notify those attending meetings of the fire evacuation procedures. A copy has previously been circulated to Members and instructions are located in all rooms within the Civic block.*

**REPORT TO:** Safer Policy & Performance Board

**DATE:** 11 June 2013

**REPORTING OFFICER:** Strategic Director, Policy and Resources

**SUBJECT:** Public Question Time

**WARD(s):** Borough-wide

### **1.0 PURPOSE OF REPORT**

1.1 To consider any questions submitted by the Public in accordance with Standing Order 34(9).

1.2 Details of any questions received will be circulated at the meeting.

**2.0 RECOMMENDED: That any questions received be dealt with.**

### **3.0 SUPPORTING INFORMATION**

3.1 Standing Order 34(9) states that Public Questions shall be dealt with as follows:-

- (i) A total of 30 minutes will be allocated for dealing with questions from members of the public who are residents of the Borough, to ask questions at meetings of the Policy and Performance Boards.
- (ii) Members of the public can ask questions on any matter relating to the agenda.
- (iii) Members of the public can ask questions. Written notice of questions must be given by 4.00 pm on the working day prior to the date of the meeting to the Committee Services Manager. At any one meeting no person/organisation may submit more than one question.
- (iv) One supplementary question (relating to the original question) may be asked by the questioner, which may or may not be answered at the meeting.
- (v) The Chair or proper officer may reject a question if it:-
  - Is not about a matter for which the local authority has a responsibility or which affects the Borough;
  - Is defamatory, frivolous, offensive, abusive or racist;
  - Is substantially the same as a question which has been put at a meeting of the Council in the past six months; or
  - Requires the disclosure of confidential or exempt information.

- (vi) In the interests of natural justice, public questions cannot relate to a planning or licensing application or to any matter which is not dealt with in the public part of a meeting.
- (vii) The Chairperson will ask for people to indicate that they wish to ask a question.
- (viii) **PLEASE NOTE** that the maximum amount of time each questioner will be allowed is 3 minutes.
- (ix) If you do not receive a response at the meeting, a Council Officer will ask for your name and address and make sure that you receive a written response.

Please bear in mind that public question time lasts for a maximum of 30 minutes. To help in making the most of this opportunity to speak:-

- Please keep your questions as concise as possible.
- Please do not repeat or make statements on earlier questions as this reduces the time available for other issues to be raised.
- Please note public question time is not intended for debate – issues raised will be responded to either at the meeting or in writing at a later date.

#### **4.0 POLICY IMPLICATIONS**

None.

#### **5.0 OTHER IMPLICATIONS**

None.

#### **6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

6.1 **Children and Young People in Halton** - none.

6.2 **Employment, Learning and Skills in Halton** - none.

6.3 **A Healthy Halton** – none.

6.4 **A Safer Halton** – none.

6.5 **Halton's Urban Renewal** – none.

#### **7.0 EQUALITY AND DIVERSITY ISSUES**

7.1 None.

**8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE  
LOCAL GOVERNMENT ACT 1972**

8.1 There are no background papers under the meaning of the Act.

**REPORT TO:** Safer Policy and Performance Board  
**DATE:** 11 June 2013  
**REPORTING OFFICER:** Chief Executive  
**SUBJECT:** Specialist Strategic Partnership minutes  
**WARD(s):** Boroughwide

## **1.0 PURPOSE OF REPORT**

The Minutes from the last Safer Halton Partnership meeting, which are subject to approval at the next meeting of the Safer Halton Partnership, are attached for consideration.

**2.0 RECOMMENDATION:** That the minutes be noted.

## **3.0 POLICY IMPLICATIONS**

3.1 None.

## **4.0 OTHER IMPLICATIONS**

4.1 None.

## **5.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

### **5.1 Children and Young People in Halton**

None.

### **5.2 Employment, Learning and Skills in Halton**

None.

### **5.3 A Healthy Halton**

None.

### **5.4 A Safer Halton**

None.

### **5.5 Halton's Urban Renewal**

None.

**6.0 RISK ANALYSIS**

6.1 None.

**7.0 EQUALITY AND DIVERSITY ISSUES**

7.1 None.

**8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

8.1 There are no background papers under the meaning of the Act.

**SAFER HALTON PARTNERSHIP**

*At a meeting of the Safer Halton Partnership Monday, 18 February 2013 The Board Room - Municipal Building, Widnes*

Present	M. Andrews	Community Safety
	S. Boycott	Cheshire Police
	D. Cargill	Executive Board Portfolio Holder – Community Safety
	L. Crane	Integrated Youth Support Service
	J. Davidson	Cheshire Probation Service
	N. Ellwood	Communities & Partnership Officer (PCC)
	D. Houghton	HBC Policy and Partnerships
	A. Jones	Democratic Services
	G. Jones	Youth Offending Team
	A. McNamara	Commissioning
	D. Parr	Chief Executive
	A. Waller	Cheshire Fire and Rescue Service
	J. Williams	Learning Disability, Autism and Transition

*Action*

**SHP58 WELCOME & INTRODUCTIONS**

The Partnership Members were welcomed to the meeting and introductions were made around the table.

It was noted that since the introduction of the Police and Crime Commissioner (PCC), Councillor D Cargill would attend in his capacity as the Executive Board portfolio holder for Community Safety.

Mr Neil Ellwood was introduced to the Group and would represent the PCC in his capacity as their Communities and Partnership Officer.

**SHP59 APOLOGIES**

Apologies had been received from Noel Sharpe, Dwayne Johnson, Hazel Coen, Linda Smallthwaite, Dave Gordon, Councillor Osborne, Paul McWade and Collette Walsh.

**SHP60 MINUTES OF THE LAST MEETING**

The minutes of the meeting held on Tuesday 20 November 2012 were agreed as a correct record.

An update on the Cheshire Fire and Rescue Service



Integrated Risk Management Plan was provided by Alex Waller.

The fire authority met on 13 February 2012 and agreed changes across the whole of Cheshire. The local implications for Halton were as follows:

- The introduction of a blanket 10 minute response standard for all life risk incidents;
- The start of riding with four riders on two pump stations;
- A new station to be built at Penketh with two fire engines;
- Removal of the second fire engine at Widnes;
- The second fire engine at Runcorn was to remain but will change from wholetime to on call crewing.

#### SHP61 INSPIRING FAMILIES

Lorraine Crane – Divisional Manager and Commissioner - Integrated Youth Support Service, presented the 'Inspiring Families' programme to the Partnership Members.

Further to the statement made in 2010 by the Prime Minister, it was the Government's intention to ensure that 120,000 troubled families were 'turned around' by 2015.

Troubled Families were defined as being in households that:

- Were involved in crime and anti-social behaviour;
- Had children not in school;
- Had an adult on out of work benefits;
- Caused high costs to the public purse; and
- Had experienced domestic abuse and alcohol abuse.

She explained that 'Inspiring Families' programme was owned by the Halton Local Strategic Partnership. It was a 3 year programme which would identify 375 families to develop and implement delivery models – which had been agreed as a 'scale' up of the intensive Family Work Service.

Lorraine outlined the principles of the programme and advised which officers would support and develop the programme. She further presented the costs incurred presently by these families and what savings could be made over the next 3 years with the implementation of the programme. The performance measures were provided and examples given of performance monitoring.

RESOLVED: That the presentation be received and noted.

#### SHP62 TASK GROUP UPDATES

The Partnership received updates from the following Task Groups:

- a) Alcohol Harm Reduction Group – This has been renamed and would include the prevention side as well from now on. Joint operations with UKBA had been carried out in October and December 2012; new venues from The Hive had been recruited for ArcAngel with more expected in the near future; street pastors would be launched by the end of April and it was hoped that they would operate in Runcorn soon after.
- b) Quarterly Alcohol Update – At the end of November 2012: *Alcohol Attributable Admissions* were fewer than expected and significantly less than both the target and the number of admissions at the same time the previous year and, *Wholly Alcohol Attributable Admissions* were fewer than expected and significantly less than the number of admissions at the same time on the previous year.
- c) Anti-Social Behaviour – Total ASB numbers had increased this quarter by 6%. Although Runcorn was down by 11%, Widnes had increased by 24% when compared with the same period last year. Youth ASB reflected the same pattern with a 17% reduction in Runcorn and a 72% increase in Widnes. It was hoped that the reinstatement of the Partnership Tasking Vehicle would help tasking this together with increased support from partners.
- d) Domestic Abuse – Fortnightly MARAC's were ongoing. Tracey Coffey - Operational Director, Children & Families Service would take role of Chair of the Halton Domestic Abuse Forum (HDAF).
- e) Drugs – Treatment and Prevention – Following a review of the service Ashley House had undergone a refurbishment to the ground and first floors and the opening hours had been extended on Monday and Tuesday evenings.
- f) Navigate Offender Management – New report format of four parts was noted: (1) conviction data/offending rates, pre during and post nomination (2) Nomination Source

(3) Pathways and (4) Change in Offending Behaviour.

- g) Hate Crime – It was the consensus that this was still under reported; this was despite the introduction of third party reporting centres. There were five unauthorised traveller encampments in Halton between September and December 2012. A government grant of £8,000 had been awarded for an additional site to be built, this would go to Executive Board for approval soon.
- h) Partnership Tasking and Coordination – Problem profiles were Bechers and Upton Green, Widnes, Gathurst Court, Widnes and Runcorn Hill Public Park and Stockham Close, Runcorn. The second Respect Week of the year *Operation Pistachio 5* took place and results of Halloween, Mischief Night and Bonfire Night were provided. School Liaison Officers would be interviewed and placed at Wade Deacon and Saints Peter and Paul.

#### SHP63 POLICE & CRIME COMMISSIONER

##### Police & Crime Commissioner

An update on the newly elected Police and Crime Commissioner (PCC) was provided to the Partnership.

It was reported that the PCC would exercise regional power and influence over the development and work of local Community Safety Partnerships (CSPs) via various powers and duties.

For 2013-14 it was announced that there would be a new and unringfenced Community Safety Fund (CSF) which would be paid to PCCs. This CSF would replace the vast majority of existing drugs and crime funding provided by the Home Office. It had now been agreed by the PCC to passport this funding stream back to the Community Safety Teams (CSTs) under a strict SLA. The primary aim of the SLA would be to focus the funding on tackling and reducing anti-social behaviour. From 2014-15 onwards, the Home Office intends to roll CSF into the Police Main Grant.

It was noted that a Welcome Pack had been developed and delivered to the PCC which provided a quick and comprehensive guide to Halton to enable to PCC to understand Halton's needs and aspirations in respect of crime and community safety. It was hoped this would encourage the PCC to invest in Halton thereby maintaining and building on the progress made by the Police and the SHP to prevent crime, tackle crime and punish offenders.

Police & Crime Panel

Councillor Cargill announced that the Crime Panel had met for the first time on 8 February 2013. The Panel would consist of ten members, 5 Labour and 5 Conservative, and that two independent members were being sought, making a total of twelve. An application for a thirteenth member would be made to the Secretary of State.

It was noted that 'Police and Crime Panel' would be a standing item on the SHP agenda alongside Police and Crime Commissioner.

Attached at Appendix 1 for information was the 'Reciprocal duties and impact on Crime and Disorder' paper and Appendix 2 was the *PCC Welcome Pack* from the SHP.

REDOLVED: That the updates be noted.

SHP64 ITEMS FOR INFORMATION

The following documents were provided for the information of the Partnership:

- a) Blue Lamp Report – Widnes
- b) Blue Lamp Report - Runcorn

*Meeting ended at 11.40 a.m.*

**REPORT TO:** Safer Policy and Performance Board

**DATE:** 11<sup>th</sup> June 2013

**REPORTING OFFICER:** Operational Director Communities

**PORTFOLIO:** Communities

**SUBJECT:** Making Cheshire Safer Integrated Risk Management Plan 2013-14 Summary Report

**WARD(S):** Borough-wide

## **1.0 PURPOSE OF REPORT**

- 1.1 To inform members of the outcomes from the consultation that Cheshire Fire Service undertook last year, on proposals set out in the draft Fire Authority Making Cheshire Safer – Integrated Risk Management Plan 2013-14. This consultation document was reported to the Safer Policy and Performance Board at their meeting in November 2012.

## **2.0 RECOMMENDED: That: the Report be noted**

## **3.0 SUPPORTING INFORMATION**

- 3.1 Cheshire Fire Service has developed a Strategy – Planning for a Safer Cheshire, setting out the approach and the direction it intends to take from 2011 – 2015. The Strategy is supported by a series of annual Integrated Risk Management Plans (IRMP). These publications include up to date risk information and outline how resources will be used cost effectively to reduce the potential risk to life in local communities. Cheshire Fire Service published a draft document IRMP, which outlined the proposals for 2013–14 and beyond in September 2012 for consultation. With budget cuts of up to £5 million expected over the next four years, Cheshire Fire Service carried out a fundamental review into how its frontline emergency response service could be delivered most effectively in the future.
- 3.3 Following the three month consultation, Cheshire Fire Authority has now given the go ahead for work to start on a major programme which will see significant changes in how its frontline emergency response service will be provided in the future. The proposals are set out in detail in the Authority’s Integrated Risk Management Plan for 2013/14, although some projects involving the building of extra fire stations will take a number of years to fully implement.

#### 4.0 Current position

4.1 Halton currently has two Whole time stations, one in **Runcorn** and one in **Widnes**. Both have two fire appliances each with fire crews working Wholetime.

- **Runcorn** has seen a 5.6% reduction in the number of attendances at incidents and has an average of 2.28 calls per day, with 70.5% dealt with by one fire engine.
- **Widnes** has seen a 24.7% reduction in the number of attendances at incidents, with an average of 1.78 calls per day, while 68.3% of attendances are dealt with by one fire engine.

#### 5.0 Proposals outlined for Halton in the draft Fire Service Integrated Risk Management Plan 13-14 which went out for consultation last year with the expected savings each option would generate

##### Runcorn

1. Remove the second fire engine entirely **£800,000** or
2. Replace it with a 'midi' fire engine used during busy periods such as bonfire night **£750,000** or
3. Change how the second fire engine is crewed from Wholetime to On-call (24/7) **£650,000** or
4. Change its crewing to a 12 hour day shift only **£350,000** or
5. Change its crewing to a Nucleus Crewing model (12 hour day shift and On-call at night) **£200,000**

##### Widnes

1. Stop crewing the second fire engine with support provided by the new station at Penketh **£800,000**. (Proposals are set out to build a new Wholetime community fire station in Penketh, Warrington with two fire engines, the first transferred from Warrington and the second operated by on-call staff.)

#### 5.1 Outcomes for Halton in the now approved Integrated Risk Management Plan 13/14

**Widnes** - remove the second fire engine and provide additional cover from the new Wholetime station at Penketh

**Runcorn** - change how the second fire engine is crewed from Wholetime to On-call (24/7).

5.2 The outcomes of the consultation for the each of the other Cheshire areas are set out in the summary document attached as **Appendix 1**.

## **6.0 POLICY AND OTHER IMPLICATIONS**

6.1 Policy implications will be around the council priorities as set out below

## **7.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

7.1 There are possible implications for the Safer Halton priority. There are concerns that changes to the fire services in Halton may negatively impact on response times and the service received by Halton's residents .

## **8.0 RISK ANALYSIS**

8.1 The risk would be that response times would be adversely affected by the changes to the staffing of the second fire engine at Runcorn and removal of the second fire engine at Widnes with additional cover provided from Penketh.

## **9.0 EQUALITY AND DIVERSITY ISSUES**

9.1 Cheshire Fire Service will complete an Equality Impact Assessment

## **10.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1072**

10.1 Cheshire Fire Authority Making Cheshire Safer Integrated Risk Management Plan 2013–14

<http://www.cheshirefire.gov.uk/Assets/1/IRMP%2010%20final%20web.pdf>

**REPORT TO:** Safer Policy and Performance Board

**DATE:** 11<sup>th</sup> June 2013

**REPORTING OFFICER:** Operational Director Communities

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**WARD(S):** Borough-wide

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### **2.0 RECOMMENDED: That:**

- Report be noted

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- 3.3 Following the three month consultation, Cheshire Fire Authority has now given the go ahead for work to start on a major programme which will see significant changes in how its frontline emergency response service will be provided in the future. The proposals are set out in detail in the Authority’s Integrated Risk Management Plan for 2013/14, although some projects involving the building of extra fire stations will take a number of years to fully implement.



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<http://www.cheshirefire.gov.uk/Assets/1/IRMP%2010%20final%20web.pdf>

**REPORT TO:** Safer Policy and Performance Board

**DATE:** 11 June 2013

**REPORTING OFFICER:** Strategic Director Policy & Resources

**PORTFOLIO:** Policy and Resources

**SUBJECT:** Performance Management Reports for Quarter 4 year-end of 2012/13

**WARDS:** Boroughwide

### **1.0 PURPOSE OF REPORT**

- 1.1** To consider and raise any questions or points of clarification in respect of performance management for the fourth quarter to 31<sup>st</sup> March 2013.
- 1.2** The report details progress against service objectives/ milestones and performance targets, and describes factors affecting the service for the below service areas within the remit of the Safer Policy & Performance Board:
- Communities Directorate – Community Safety, Drug & Alcohol Action Teams, Domestic Violence and Environmental Health
  - Area Partner indicators from the Police, Fire and Probation Services are stated where available.

Structured by key priorities as stated in section 3.2 below.

### **2.0 RECOMMENDED: That the Policy and Performance Board**

- 1) Receive the 4<sup>th</sup> quarter performance management reports;**
- 2) Consider the progress and performance information and raise any questions or points for clarification; and**
- 3) Highlight any areas of interest and/or concern where further information is to be reported at a future meeting of the Policy and Performance Board.**

### **3.0 SUPPORTING INFORMATION**

- 3.1** Departmental objectives provide a clear statement on what the services are planning to achieve and to show how they contribute to the Council's strategic priorities. Such information is central to the Council's performance management arrangements and the Policy and Performance Board has a key role in monitoring performance and strengthening accountability.

3.2 In line with the revised Council's Performance Framework for 2012/13 (approved by Executive Board in 2012/13), the Policy and Performance Board has been provided with a Safer Priority Based report; which identifies the key issues arising from the performance in Quarter 4. This has been structured using the below priorities and key areas of focus, as stated in the Directorate Plan for 2012-15:

- Community Safety
- Safeguarding & Dignity (including Consumer Protection and Substance Misuse)
- Domestic Violence

3.3 The full Departmental quarterly reports are available on the Members' Information Bulletin to allow Members access to the reports as soon as they have become available within six weeks of the quarter end. This also provides Members with an opportunity to give advance notice of any questions, points or requests for further information that will be raised to ensure the appropriate Officers are available at the PPB meeting. The Departmental quarterly monitoring reports are also available via the following link

<http://hbc/teams/PERFIMP/Com%20Quarterly%20Monitoring%20Reports/Forms/AllItems.aspx>

#### **4.0 POLICY IMPLICATIONS**

4.1 There are no policy implications associated with this report.

#### **5.0 OTHER IMPLICATIONS**

5.1 There are no other implications associated with this report.

#### **6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

6.1 Departmental service objectives and performance measures, both local and national are linked to the delivery of the Council's priorities. The introduction of a Priority Based Report and the identification of business critical objectives/ milestones and performance indicators will further support organisational improvement.

6.2 Although some objectives link specifically to one priority area, the nature of the cross - cutting activities being reported, means that to a greater or lesser extent a contribution is made to one or more of the Council priorities.

#### **7.0 RISK ANALYSIS**

7.1 Not applicable.

#### **8.0 EQUALITY AND DIVERSITY ISSUES**

8.1 Not applicable.

**9.0 LIST OF BACKGROUND PAPERS UNDER SECTIONS 100D OF THE LOCAL GOVERNMENT ACT 1972**

9.1 There are no background papers relevant to this report.

## Safer Policy & Performance Board Priority Based Report

**Reporting Period:** Quarter 4 – Period 1st January 2013 to 31st March 2013

### 1.0 Introduction

This report provides an overview of issues and progress against key service area objectives and milestones and performance targets during the fourth quarter of 2012/13; for service areas within the remit of the Safer Policy and Performance Board.

Given that there are a considerable number of year-end transactions still to take place, and in order to avoid providing information that would be subject to further change and amendment, it has not been possible to include Financial Summaries within this report.

The final 2012 / 13 Departmental Financial Statements will be prepared once the Council's year-end accounts have been finalised and made available via the Council's Intranet. A notice will also be provided within the Members' Weekly Bulletin as soon as they are available.

The report has been structured by the following key priorities for Safer PPB, as identified in the Directorate and Corporate Plans:

- Community Safety
- Safeguarding and Dignity (including Consumer Protection and Substance Misuse)
- Domestic Violence

The way in which the Red, Amber and Green, (RAG), symbols have been used to reflect progress to date is explained at the end of this report.

### 2.0 Key Developments

There have been a number of developments within the Directorate during the fourth quarter which include:-

#### **Domestic Abuse**

Executive Board have agreed the priority is to improve the existing refuge provision and consider options for remodelling. Meetings have been held with Riverside/ECHG and draft plans for remodelling the building have been produced. We are currently waiting for Riverside/ECHG Board to approve the capital funding required for the service improvements.

Commissioners and the Domestic Violence Co-ordinator have been working with colleagues in Halton CCG to develop a Perpetrator Scheme to address abusive behaviour and to prevent incidence of repeat abuse. It is proposed that the scheme will be provided through Self-Help, a third sector Provider contracted by Halton CCG to deliver the Improved Access to Psychological Therapies Service (IAPT). Four members of staff will be trained under the respect programme to provide High Intensity Therapy.

The service will have capacity to deliver a 26 week programme to eight Perpetrators. Subject to completion of the necessary training it is proposed that the service will be piloted in July 2013.

### **Mental Health Services**

Section 136 Mental Health Act 1983: these are powers which allow the police to detain in a place of safety someone found in a public place who appears to have a mental health problem which would place themselves or other people at risk. Work continues with the police to develop a policy and procedure for these police powers which can operate across the Cheshire footprint. A county-wide group, chaired by an Assistant Chief Constable, meets regularly to deliver this. Additional work is going on within this group to look at the outcomes of referrals by the police of members of the public about whom they have general concerns as to their welfare.

Emergency Duty Team (EDT): the scoping work to consider the appropriateness of another Local Authority joining the EDT Partnership has continued, and a formal request has now been made by that Authority to take this work forward. This will be considered by the Directorate and the EDT Partnership Board, to identify further steps to take.

Social Work Reform Board: work has been continuing within the Directorate to deliver the recommendations of the social work reform board, in conjunction with children's services. Four newly-qualified social workers from within the Directorate are now undertaking the first Assessed and Supported Year in Employment (ASYE), which is a rigorous process designed to ensure that professional training and education continues beyond the immediate qualification period, and that staff are fully equipped for their work. A review of the council's position against the national standards for employers of social workers has now been undertaken and work on this will be taken forward in the next Quarter within both Directorates.

### Supported Housing Project

In preparation for the tender of Supported Living Services for People with Learning Disabilities and Mental Health Issues, a multi-disciplinary task and finish group has been established. The core function of the group will be to carry out reviews of people in receipt of a service and to quality assure the current providers. This information will be used to evaluate how assessed needs are currently being met and whether this represents value for money, whilst ensuring quality and safety of provision is of a high standard and values are maintained. Learning will then inform the development of the new service specification.

### **Integrated Care Homes Support Team**

Within Halton, plans are in place to develop a multi-disciplinary 'Care Home Support Team' to provide additional support to residential and nursing homes, initially as a 12 month pilot project. The team will act as a bridge to support care homes to access existing health services, such as G.P's Community nurses, Geriatricians etc. It will work closely with the local authority Quality Assurance and Contract monitoring Services and the newly developed Safeguarding Unit. The service will have an educational role and provide enhanced support/training to care homes to improve overall standards of care and competencies within the care home sector. Staff are now recruited and the team is being established.

### **Halton Community Alarm Service**

Halton Community Alarm Service was inspected by the Telecare Services Association and has, for the third year on the run, achieved platinum accreditation. This will help to

assure service-users, their families and carers that they are in receipt of a quality service they can rely on.

### **Adult Safeguarding**

In 2012 an Integrated Safeguarding Unit was developed using temporary funding. The work of the unit has been evaluated and demonstrates that this approach has improved the timeliness and quality of the investigation and management of critical safeguarding issues with a focus on multi-agency working. The unit has also supported Halton's Adult Safeguarding Board and key stakeholders in improving the outcomes for people who use services and their families and carers. Halton CCG and Halton Borough Council have agreed ongoing funding for the unit.

## **3.0 Emerging Issues**

### **Community Multi-disciplinary Teams**

During 2013/14 work will commence to develop community based Multi-disciplinary Teams focused around GP practices and neighbourhoods. Bringing together staff from different professional groups and organisations in the borough to jointly assess and plan treatment, care and support for people with long term conditions and frailty this development will support Halton CCG and Halton Borough Council to commission services that deliver care closer to people's homes.

## **4.0 Risk Control Measures**

Risk control forms an integral part of the Council's Business Planning and performance monitoring arrangements. During the development of the 2012/13 Business Plan , the service was required to undertake a risk assessment of all key service objectives with high risks included in the Directorate Risk Register.

As a result, monitoring of all relevant 'high' risks has been undertaken during Quarter 4. Progress against the application of the risk treatment measures is reported at the end of the report.

## **5.0 Progress against high priority equality actions**

There have been no high priority equality actions identified in the quarter.




## 6.0 Performance Overview

The following information provides a synopsis of progress for both milestones and performance indicators across the key priorities that have been identified for Safer PPB, as stated in the Directorate and Corporate Plans.

### 1 COMMUNITY SAFETY (P McW)









#### Key Objectives / Milestones





Ref	Milestones	Q4 Progress
CCC1	Review Community Safety Team in line with reductions in funding arrangements <b>Mar 2013</b> (AOF9 & 11)	

#### Supporting Commentary

Review completed.

#### Key Performance Indicators

Ref	Measure	11/12 Actual	12/13 Target	Q4	Current Progress	Direction of travel
CCC 24 SCS / HH1a & SH10	Reduce Alcohol related hospital Admissions (Previously NI 39) (per 100,000 population)	2651.7	3027	2200.0 (At January 2013)		
CCC 25 (SCS / SH1)	Reduce the Actual Number of ASB incidents recorded by Cheshire Police broken down in youth and adult incidents (Previously NI 17)	7434	8463	7228		
CCC 26 SCS / SH2	Arson incidents (Previously NI 33 - Total deliberate fires per 10,000 population)	46.77	41.72	34.61		
CCC 33 SCS / SH11	Reduce the re-offending rates of repeat offenders (RO's in the Navigate IOM Scheme – NEW) (Formerly NI 30) PPO – Priority offenders RO – Repeat offenders	PPO: 77.13% reduction RO: 36.73% reduction Shift in offence type	To maintain & reduce offending rates for PPO:40% reduction and RO's:4% reduction	PPO 77.78% reduction  RO 27.93% reduction		N/A
CCC 34 SCS / SH13	Reduce the use of custody (Ministry of Justice proposal) (New measure)	11	To maintain or improve on 2011/12	1		N/A

Ref	Measure	11/12 Actual	12/13 Target	Q4	Current Progress	Direction of travel
			outturn 11			
CCC 35 SCS / SH14	Reduce the proportion of individuals within the navigate cohort whose offending is substance misuse related. (New measure)	New measure	Target to be set once baseline established	Refer to comment	Refer to comment	N/A
CCC 36 SCS / SH16	Reduce Serious acquisitive crime rate (per 1000 population) (Previously NI 16) from: <ul style="list-style-type: none"> <li>• Domestic Burglary</li> <li>• Theft of motor vehicle</li> <li>• Theft from motor vehicle</li> <li>• Robbery (personal and business)</li> </ul>	1548 (rate 13.10 per 1,000)	1652	1400 (rate 11.84 per 1,000)		
CCC 37 SCS / SH17	New Revised Measure: Assault with injury crime rate (per 1000 population) (Previously NI 20)	804 (6.8 rate per 1,000)	1074	724 (6.12 rate per 1,000)		

### Supporting Commentary

**CCC24** – Full year's data for (12/13) will be available around July 2013. Data as at quarter 3 suggests we are on track to improve upon previous year's position.

**CCC25** – Numbers have decreased this quarter by 9.73% across Halton (179 less recorded ASB incidents when compared to the same period last year). Runcorn have demonstrated an impressive 20% reduction (185 less incidents over three months). Widnes however has increased by nearly 1% with an additional 6 incidents when compared with the same period last year. Reductions have been recorded this quarter due to the lowest number of incidents recorded during March 2013 for many years (March saw a 27% decrease, 205 less incidents in one month).

**CCC26** – Direction of Travel for deliberate fires in Halton is positive, with year-end figures showing performance positively below target by 18%. This equates to a 26% reduction compared to 2011/12 outturn.

This trend continues across the whole of Cheshire and can, in part, be contributed to poor weather conditions recently. Local initiatives do, however, help to reduce these incidents.

**CCC33** – Figures stated are at 25.03.13. There is no comparable data for last year as the way the measure is recorded has changed and is new this year.

**CCC34** – For Q4 we have seen only 1 young person from Halton sentenced to a custody disposal. The YOS have the following in place:-

1. All court Pre-Sentence Reports/Breach Reports (PSR/BRs) are gate-kept by an Operational Manager or Senior Practitioner

2. The YOS will not recommend a custodial sentence to the Court in a PSR/BR but will always propose a Community Order, including requesting an Intensive Supervision and Surveillance (ISS) Requirement as a direct alternative to custody.
3. An Operational Manager will review all cases where a young person receives a custodial outcome to ensure all options have been considered to avoid incarceration. The YOS introduced their 'Compliance Procedures' in November 2011 which has introduced a number of measures (including a Pre-Breach Meeting chaired by a Manager) to try ensure that the young person does not breach their Order/Licence.

**CCC35** – The current Strategic Navigate Report includes data for those on the Scheme where offending is influenced by substance misuse. However, it does not capture specific data in relation to a reduction in offending because drug use has reduced or ceased.

**CCC36** – The cumulative figure per 1,000 population for Halton is 11.84 for the period April 2012 to March 2013 which equates to 1400 incidents of which; 839 incidents were in Widnes and 561 in Runcorn.

During Q4 (Jan 13 to Mar 13) there have been 323 incidents of Serious acquisitive crime recorded, of which 137 incidents were in Runcorn and 186 were in Widnes.









The serious crime rate has reduced steadily over the year compared to the same time last year















**CCC37** – The cumulative figure per 1,000 population for Halton is 6.12 for the period April 2012 to March 2013 which equates to 724 incidents of assault with injury; of which, 338 incidents were in Widnes and 386 in Runcorn.



During Q4 (Jan 12 to Mar 13) there have been 153 incidents of assault with injury recorded, of which 83 incidents were in Runcorn and 70 incidents were in Widnes.

## 2 SAFEGUARDING AND DIGNITY (SWB, PMcW)

### Key Performance Indicators

Ref	Measure	11/12 Actual	12/13 Target	Q4	Current Progress	Direction of travel
<b>PA 5</b>	Percentage of VAA Assessments completed within 28 days (Previously PA 8)	85.78%	82%	86.73%		
<b>PA 6</b>	Percentage of VAA initial assessments commencing within 48 hours of referral(Previously PA 9)	84.80%	64%	77.76%		
<b>PA 8</b>	Percentage of existing Halton BC Adult Social Care staff that have received Adult Safeguarding Training, including e-learning, in the last 3-years. (Previously PA 11)	46%	48%	52%		
<b>PA 9</b>	Number of Halton BC Adult Social Care staff that have received Adult Safeguarding Training, including e-learning (Previously PA 12)	127	130	135		

Ref	Measure	11/12 Actual	12/13 Target	Q4	Current Progress	Direction of travel
<b>PA 10</b>	Number of external Adult Social Care Staff that have received Adult Safeguarding Training, including e-learning (Previously PA 13)	581	250	458		
PA 22	The Proportion of People who use services who feel safe – Adult Social Care Survey (ASCOF 4A) (Previously PA 35)	66.2%*	54%	N/A	N/A	N/A
PA 23	The Proportion of People who use services who say that those services have made them feel safe and secure – Adult Social Care Survey (ASCOF 4B Previously PA 36)	79.1%	79.1%	N/A	N/A	N/A
<b>PA 25</b>	a) % of scheduled Local Air Pollution Control audits carried out b) % of Local Air Pollution Control Audits being broadly compliant. (Previously PA 18)	81% 85%	93% 78%	90% 95%	 	 
PA 26	Food Establishments in the Area which are broadly compliant with Food Hygiene Law (Previously NI 184, PA 19)	90%	78%	90%		
<b>PA 27</b>	a) % of high risk Health & Safety inspections undertaken b) Number of unrated premises (and premises not currently high risk) subject to targeted interventions and risk rated under new statutory risk rating system (Previously PA 20)	100% 268	100% 200	75% 129	 	 
<b>PA 28</b>	Placeholder: Overarching Trading Standards Measure (TBC)	New measure	New measure	Refer to comment	N/A	N/A
CCC 29 SCS /	Increase the % successful completions (Drugs) as a proportion of all in treatment 18+ (New measure)	13%	14.5% (Above NW)	19%		

Ref	Measure	11/12 Actual	12/13 Target	Q4	Current Progress	Direction of travel
SH7a & HH 12			Average)			
CCC 30 SCS / SH7b & HH12	Increase the % successful completions (Alcohol) as a proportion of all in treatment 18+ (New measure)	New measure	Target to be set once baseline established in 2012/13	Refer to comment	Refer to comment	Refer to comment
CCC 31 SCS / SH8a	Reduce the number of individuals re-presenting within 6 months of discharge (Drugs) (New measure)	11%	13.1%	7.1%		
CCC 32 SCS / SH8b	Reduce the number of individuals re-presenting within 6 months of discharge (Alcohol) (New measure)	New measure	Target to be set once baseline established	Refer to comment	Refer to comment	Refer to comment

### Supporting Commentary

**PA 5** – We have exceeded this target. The discrepancy from last year's figure is due to changes to the Safeguarding threshold.

**PA 6** - We have exceeded this target. The discrepancy from last year's figure is due to changes to the Safeguarding threshold.

**PA 8** - Obtained 2012-13 training registers to date and produced e-learning report, identified HBC staff that have attended courses or completed the e-learning. Training includes, Safeguarding Referrers, Investigators, Chairing Skills & Basic Awareness via e-learning.

**PA 9** - Obtained 2012-13 training registers to date and produced e-learning report, identified HBC staff that have attended courses or completed the e-learning. Training includes, Safeguarding Referrers, Investigators, Chairing Skills & Basic Awareness via e-learning.

**PA10** - Obtained 2012-13 training registers to date and produced e-learning report, identified external staff that have attended courses or completed the e-learning. Training includes, Safeguarding Referrers, Train the Trainer & Basic Awareness via e-learning.

**PA 22** – Performance increased from 2010/11 to 2011/12, 66.2% of those who responded to the Adult Social Care survey in 2011/12 reported 'I feel as safe as I want'.

**PA 23** - 79.1% of those who responded to the Adult Social Care survey for the first time in 2011/12 reported that support services helped them to feel safe. This indicator reflects directly whether the support services that Halton Borough Council provides has an impact on an individual's safety. This is in comparison to PA21 which is a general measure of whether an

individual feels safe – which could be as a result of a multitude of factors. A higher figure is better.

**PA 25** – Annual figure for audits falls slightly below the target, this equates to one inspection. The broadly complaint figure exceeds the target and demonstrates the improvement in performance of pollution processes we inspect.

**PA26** - Provisional annual figure based on Halton’s data – however official performance is reported by the FSA based on data exported.

**PA27** - There has been a fundamental change in the guidance given to local authorities on the priority planning and targeting of inspections. This has resulted in a change in definition of premises that are suitable for intervention. Local authorities are required to consider alternatives to formal inspection. Therefore in addition to the inspection programme – which resulted in lower number of inspections than anticipated the team completed a total of 362 “alternative interventions” including advisory visits and targeted interventions. Further changes will be made in May 2013. It is recommended that this indicator is suspended for 2013-14 until the performance requirement for the authority is known.

**PA28** - Measure under discussion with the Department.

**CCC29** – Latest data is rolling 12 months to January 2013. In spite of the low number of discharges in the last quarter of 2011/12 (handover to new Service Provider, CRI), the percentage is on target. The number of successful completions is 120/637 (19%). This compares to January 2012 where the rate was 14%


**CCC30** – Data not available in this format, however, work is underway to develop datasets in line with local and national treatment agency requirements. No comparative data available for 11/12 as this is a new measure.

**CCC31** - Latest data is rolling 12 months to January 2013. 1/16 Problem Drug User opiates (PDU) and only 2/26 non PDU represented during this period, making 3/42 (7.1%) in total. Due to the low numbers involved, a decrease of one in the overall total would result in the percentage figure decreasing from 7.1% to 4.8%.

**CCC32** – Data not available in this format, however, work is underway to develop datasets in line with local and national treatment agency requirements. No comparative data available for 11/12 as this is a new measure.

### 3 DOMESTIC VIOLENCE (PMcW)

#### Key Objectives / Milestones

Ref	Milestones	Q4 Progress
CCC1	Introduce specialist support provision for victims of a serious sexual offence <b>Mar 2013</b> (AOF11)	

#### Supporting Commentary

**St Mary's Sexual Assault Referral Centre (SARC)** provides a comprehensive and co-ordinated forensic, counselling and aftercare service to men, women and children living in the Cheshire area including Halton who have experienced rape or sexual assault, whether this has happened recently or in the past.



The Centre comprises a team of experts with a wealth of knowledge and experience in advising, supporting and treating anyone who has been raped or sexually assaulted.

Services are available for men, women and children and young people. They include:

- Immediate Crisis Support
- Forensic Medical Examination
- Access to Emergency Contraception
- Sexual Health Screening for Sexually Transmitted Infections
- Access to counselling support for as long as you need it
- Access to an Independent Sexual Violence Advisor to provide support through any court action taken

Aftercare **Rape And Sexual Assault Support Centre (RASASC)**– Halton referrals have been consistent from both self-referring clients and the public sector, particularly the SARC, police and social services. National awareness campaigns and the high-profile media coverage of historical child sexual abuse has led to a slight increase in clients reporting to the police, which has in turn reinforced the role of the ISVA. It has been identified that a large number of voluntary agencies have closed in Halton over the past year or two, and this may have had a negative impact on referral rates. 32 new referrals have been made this quarter, with 6 of those under the age of 17.

### Key Performance Indicators

Ref	Measure	11/12 Actual	12/13 Target	Q4	Current Progress	Direction of travel
CCC 28 SCS / SH6	Reduce repeat incidents of domestic abuse within the MARAC Cohort (Formerly NI 32)	27.6%	27%	36%		

### Supporting Commentary

#### CCC28 –



(27%) is a local historical target and we should be looking to move away from it 2013-14; CAADA (Coordinated Action Against Domestic Abuse) is the National lead for all things MARAC, I have included their guidance in the update, CAADA suggest that for a mature MARAC such as Halton's the range should be between 28% 40% so in that sense we are in fact on target and I would suggest that in the future we should be looking to their National expertise rather than local historical targets.

*Research has shown that it takes the average victim of domestic abuse more than 35 incidents of domestic abuse incidents against them before they call the Police – consequently and particularly if a victim chooses to stay in the relationship and the case has appeared at MARAC once and not again, it is very likely domestic abuse is continuing in the household but they are choosing not to seek support, a worse scenario especially if there are children or vulnerable adults in the household. There is an argument to suggest that repeat cases at MARAC could be indicative that victims have a growing confidence in local statutory agencies and their ability to assist not only them but their children.*

Ref	Risk Identified	Treatment Measure	Progress	Supporting Commentary
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### Commissioning & Complex Care

Ref	Description
CCC1	Working in partnership with statutory and non-statutory organisations, evaluate, plan, commission and redesign services to ensure that they meet the needs and improve outcomes for people with Complex Care Needs.



1	Not implementing the Local whole system Dementia Strategy.	Review existing action plans to ensure consistency.		The local Dementia strategy has been reviewed and refreshed, although there are a small number of actions that have not been completed the strategy and action plan have been refreshed to clearly react to the new commissioning requirements of the Clinical Commissioning group.
2	Failure to implement 5 Boroughs NHS Foundation Trust proposals to redesign pathways for people with acute Mental Health problems and services for Older People with Mental Health problems.	Monitor the usage of inpatient beds at 5boroughs and resulting pressures on the associated systems.		The planned rollout has taken place from January 2013. All of the processes are in place and the new pathway and associated referral processes will go live in June 2013. Although this is later than originally planned, it has been important to ensure that the rollout is ready and not rushed.



Ref	Risk Identified	Treatment Measure	Progress	Supporting Commentary
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### Prevention & Assessment

Ref	Description
PA 1	Working in partnership with statutory and non statutory organisations, evaluate, plan, commission and redesign services to ensure that they meet the needs and improve outcomes for vulnerable people.

1	Transition of responsibility for Public Health and Health Improvement to HBC not fully embedded and appropriately embedded.	Ensure sufficient transfer of finance associated with Public Health to ensure effective delivery of statutory responsibilities.		The announcement of the ring fenced public health grant allocations on 10th January was favourably received with national figures of £2.5billion for 2013/14 and £2.8billion for 2014/15 representing real term growth. The allocation for Halton is £8,510 million for 2013/14 and £8,749 million for 2014/15 which is an increase from the anticipated initial allocation of 2.8% each year.
2	Uncertainties in relation to the future direction the Department of Health will take in terms of the impact the wider health changes will have.	Work with Mersey region transition group to ensure effective and appropriate responses to changes can be made.		Halton's Transition Group has effectively worked with the Merseyside Transition Group to ensure all key milestones have been met for a smooth transfer. A paper has been signed off by Halton's Executive Board to this effect. Halton's Public Health Team are working with PHE, the NHS Commissioning Board and Merseyside Commissioning Support Unit to ensure services commissioned and delivered by parties other than the LA are in place.




## 8.0 Explanation of Symbols

Symbols are used in the following manner:

<b>Progress</b>		<b><u>Objective</u></b>	<b><u>Performance Indicator</u></b>
<b>Green</b>		Indicates that the <u>objective is on course to be achieved</u> within the appropriate timeframe.	<i>Indicates that the annual target <u>is on course to be achieved</u>.</i>
<b>Amber</b>		Indicates that it is <u>uncertain or too early to say at this stage</u> , whether the milestone/objective will be achieved within the appropriate timeframe.	<i>Indicates that it is <u>uncertain or too early to say at this stage</u> whether the annual target is on course to be achieved.</i>
<b>Red</b>		Indicates that it is <u>highly likely or certain</u> that the objective will not be achieved within the appropriate timeframe.	<i>Indicates that the target <u>will not be achieved</u> unless there is an intervention or remedial action taken.</i>

### Direction of Travel Indicator

Where possible performance measures will also identify a direction of travel using the following convention

<b>Green</b>		Indicates that <b>performance is better</b> as compared to the same period last year.
<b>Amber</b>		Indicates that <b>performance is the same</b> as compared to the same period last year.
<b>Red</b>		Indicates that <b>performance is worse</b> as compared to the same period last year.
<b>N/A</b>		Indicates that the measure cannot be compared to the same period last year.

### Operational Director Initials

**PMcW** - Paul McWade – Operational Director Commissioning & Complex Care

**SWB** - Sue Wallace Bonner – Operational Director Prevention and Assessment

**REPORT TO:** Safer Policy and Performance Board

**DATE:** 11 June 2013

**REPORTING OFFICER:** Strategic Director, Policy and Resources

**PORTFOLIO:** Resources

**SUBJECT:** Sustainable Community Strategy Quarter 4 year-end Progress Report 2012-13

**WARDS:** Boroughwide

### **1.0 PURPOSE OF REPORT**

1.1 To provide information to the Safer Policy & Performance Board on the progress in achieving targets contained within the 2011 – 2016 Sustainable Community Strategy for Halton.

### **2.0 RECOMMENDED THAT:**

- I. **The report is noted**
- II. **The Board considers whether it requires any further information concerning actions taken to achieve the performance targets contained within Halton's 2011-16 Sustainable Community Strategy (SCS).**

### **3.0 SUPPORTING INFORMATION**

- 3.1 The Sustainable Community Strategy, a central document for the Council and its partners, provides an evidenced-based framework through which actions and shared performance targets can be developed and communicated.
- 3.2 The previous Sustainable Community Strategy included targets which were also part of the Local Area Agreement (LAA). In October 2010 the coalition government announced the ending of government performance management of local authorities through LAAs. Nevertheless, the Council and its Partners need to maintain some form of effective performance management framework to:-
- Measure progress towards our own objectives for the improvement of the quality of life in Halton.
  - Meet the government's expectation that we will publish performance information.
- 3.3 Thus, following extensive research and analysis and consultation with all stakeholder groups including Elected Members, partners and the local community and representative groups, a new SCS (2011 – 2016) was approved by the Council on 20<sup>th</sup> April 2011.

- 3.4 The new Sustainable Community Strategy and its associated “living” 5 year delivery plan (2011-16), identifies five community priorities that will form the basis of collective partnership intervention and action over the coming five years. The strategy is informed by and brings together national and local priorities and is aligned to other local delivery plans such as that of the Halton Children’s Trust. By being a “living” document it will provide sufficient flexibility to evolve as continuing changes within the public sector continue to emerge, for example the restructuring of the NHS and Public Health delivery, and the delivery of the ‘localism’ agenda.
- 3.5 As such, articulating the partnership’s ambition in terms of community outcomes and meaningful measures and targets to set the anticipated rate of change and track performance over time, will further support effective decision making and resource allocation.
- 3.6 Placeholder measures have also been included where new services are to be developed or new performance information is to be captured, in response to legislative changes; for which baselines for will be established in 2011/12 or 2012/13, against which future services will be monitored.
- 3.7 Attached as Appendix 1 is a report on progress for the period to year-end 31<sup>st</sup> March 2013, which includes a summary of all indicators for the Safer priority within the SCS.
- 3.8 An annual ‘light touch review’ of targets contained within the SCS, has also been conducted to ensure that targets remain realistic over the 5 year plan to ‘close the gaps’ in performance against regional and statistical neighbours. This review has been conducted with all Lead Officers being requested to review targets for 2013/14, 2014/15 and 2015/16. Targets were thus updated where appropriate in the light of actual/ anticipated performance. All SCS measures are included in the draft medium term Directorate Business Plans 2013-16
- 3.10 The Safer Policy and Performance Board is also asked to consider the inclusion of any additional measures to the above set to “narrow gaps” in performance where appropriate or respond to legislative/ policy changes; thereby ensuring that all measures remain “fit for purpose”.

#### **4.0 CONCLUSION**

- 4.1 The Sustainable Community Strategy for Halton, and the performance measures and targets contained within it will remain central to the delivery of community outcomes. It is therefore important that we monitor progress and that Members are satisfied that adequate plans are in place to ensure that the Council and its partners achieve the improvement targets that have been agreed.

**5.0 POLICY IMPLICATIONS**

5.1 The Sustainable Community Strategy for Halton is central to our policy framework. It provides the primary vehicle through which the Council and its partners develop and communicate collaborative actions that will positively impact upon the communities of Halton.

**6.0 ATTACHED DOCUMENTS**

6.1 The publication by Local Authorities of performance information is central to the coalition government's transparency agenda.

**7.0 IMPLICATIONS FOR THE COUNCILS' PRIORITIES**

7.1 This report provides information in relation to the Council's shared strategic priorities.

**8.0 RISK ANALYSIS**

8.1 The key risk is a failure to improve the quality of life for Halton's residents in accordance with the objectives of the Sustainable Community Strategy. This risk can be mitigated through the regular review and reporting of progress and the development of appropriate interventions where under-performance may occur.

**9.0 EQUALITY AND DIVERSITY ISSUES**

9.1 One of the guiding principles of the Sustainable Community Strategy is to reduce inequalities in Halton.

**10.0 LIST OF BACKGROUND PAPAERS UNDERSECTION 100D OF THE LOCAL GOVERNEMNT ACT 1972**

Document                      Sustainable Community Strategy 2011 – 26

Place of Inspection    2<sup>nd</sup> Floor, Municipal Building, Kingsway, Widnes

Contact Officer            Mike Foy (Performance & Improvement Officer)



## **The Sustainable Community**

### **Strategy for Halton**

**2011 - 2016**

**Year-end Progress Report**  
**1<sup>st</sup> April 2012 – 31<sup>st</sup> March 2013**

**Document Contact  
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This report provides a summary of progress in relation to the achievement of targets within Halton's Sustainable Community Strategy 2011 - 2016.

It provides both a snapshot of performance for the period 1<sup>st</sup> April 2012 to 31<sup>st</sup> March 2013 and a projection of expected levels of performance to the year-end.

The following symbols have been used to illustrate current performance as against the 2012 – 13 targets and as against performance for the same period last year.

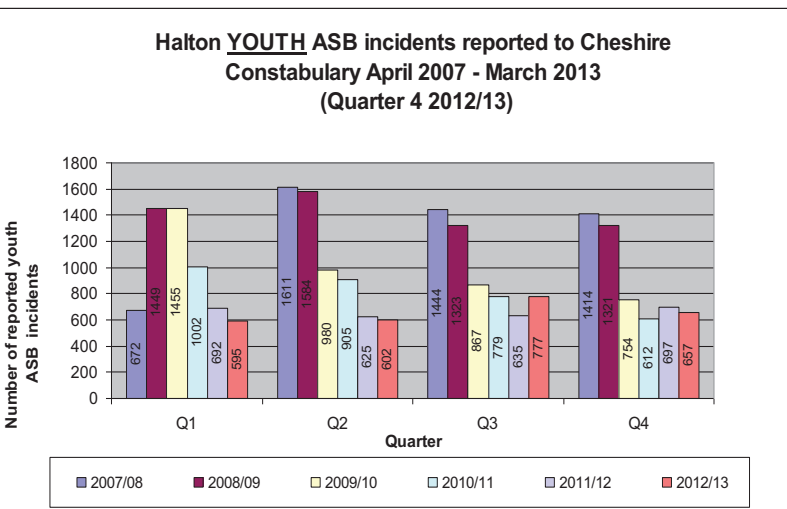
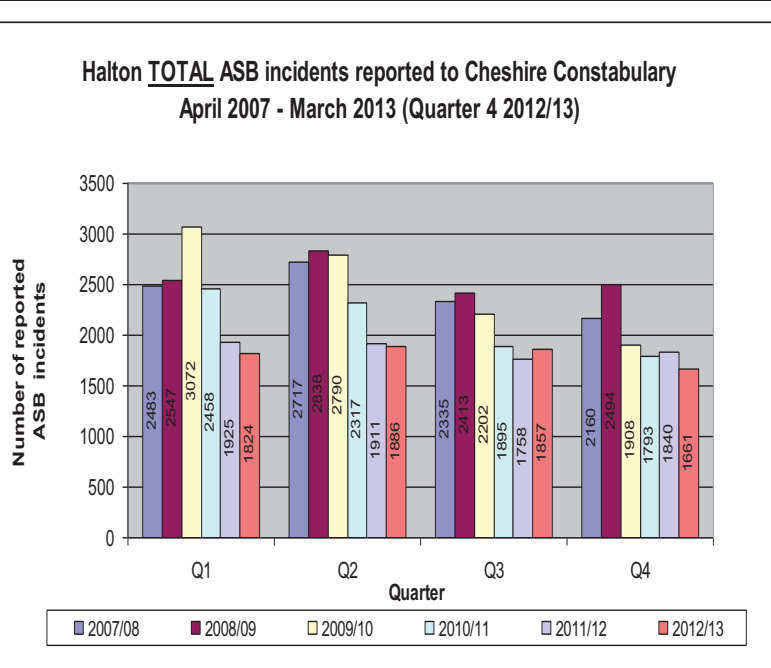
	Target is likely to be achieved or exceeded.		Current performance is better than this time last year
	The achievement of the target is uncertain at this stage		Current performance is the same as this time last year
	Target is highly unlikely to be / will not be achieved.		Current performance is worse than this time last year

## Safer Halton

Page	Ref	Descriptor	2012 / 13 Target	Direction of travel
4	SH 1	Reduce Actual Number of ASB incidents recorded by Cheshire Police broken down into youth and adult incidents.		
6	SH 2	Reduce the number of Deliberate Fire incidents (NI33)		
8	SH 3	Reduced perception by Residents of antisocial behaviour (NI 17)	N/A Survey in 2013/14	 2011/12 Survey
10	SH 4	Safeguarding Children: Reduce the Number of Young People who repeatedly run away in Halton (New Measure)		
11	SH 5	Vulnerable Adults – Safeguarding: Increase the percentage of VAA Assessments completed within 28 days.		
12	SH 6	Reduce repeat incidents of domestic abuse within the MARAC Cohort (NI32 )	N/A	
14	SH 7	a) Increase the percentage of successful completions (Drugs) as a proportion of all in treatment (over 18)		
15		b) Increase the percentage of successful completions (Alcohol) as a proportion of all in treatment (over 18)	New Measure	N/A
16	SH 8	a) Reduce the number of individuals re-presenting within 6 months of discharge (Drugs) [New Measure]		
17		b) Reduce the number of individuals re-presenting within 6 months of discharge (Alcohol) [New Measure]	New Measure	N/A
18	SH 9	Reduce the rate of young people (0-18) admitted to hospital due to substance misuse (will include alcohol)		N/A
19	SH 10	Reduce Alcohol related hospital admissions (NI 39)		
21	SH 11	Reduce the re-offending rates of repeat offenders (RO's in the Navigate IOM scheme) (Formerly NI 30)		N/A
22	SH 12	Reduce the number of first time entrants to the Youth Justice System (formerly NI111).		
24	SH 13	Use of Custody (New Measure)		
25	SH 14	Reduce the proportion of individuals within the Navigate cohort who's offending is substance misuse related. (Placeholder New Measure)	New Measure	N/A
26	SH 15	Reduce the re-offending rate of young offenders (Formerly NI 19)	New Measure	N/A
27	SH 16	Reduce serious acquisitive crime (Formally NI16)		
28	SH 17	Reduce Assault with Injury crime rate (Formerly NI 20) New Revised Measure		



**SCS / SH1 Reduce Actual Number of AASB incidents recorded by Cheshire Police broken down into youth and adult incidents**



11/12 Actual	12/13 Target	12/13 Qtr 2	12/13 Qtr 4	Current Progress	Direction of Travel
7434	8065	3710	7228		

**Data Commentary:**

Actual number of antisocial behaviour (ASB) incidents reported to the Cheshire Police, cumulatively in the year.

**Performance Commentary:**

Numbers have decreased this quarter by 9.73% across Halton (179 less recorded ASB incidents when compared to the same period last year). Runcorn have demonstrated an impressive 20% reduction (185 less incidents over three months) Widnes, however has increased by nearly 1% with an additional 6 incidents when compared with the same period last year. Reductions have been recorded this quarter due to the lowest number of incidents recorded during March 2013 for many years (March saw a 27% decrease, 205 less incidents in one month).

2012/13 is the fourth consecutive year where total ASB has reduced.

**Summary of Key activities taken or planned to improve performance:**

The Performance Management Officer undertakes a Weekly ASB profile of incidents reported to Cheshire Constabulary. This information has been used by the Partnership during March 2013 to actively target hotspot locations and provide up to date management information in which to plan and prioritise resourcing. Commissioned services within Children and Enterprise also access this data and provide the services accordingly to meet the demand in those areas of greatest volume and impact upon the community.

**ASB victim & witness support****Service Demand**

47 individuals are currently receiving support, 33 clients were closed in the current period.

- 10 new referrals received during Q4
- 381 cases closed since the service commenced
- 8 service users received intensive support
- Closed longstanding case where victims were 'stalked' including being followed to place of work/dangerous driving (see case study)
- Still working closely with the Youth Offending Team to ensure the views and opinions of victims and witnesses of Anti-Social Behaviour are canvassed victims and where appropriate they are given the opportunity to participate in Referral Panels (attending panel meetings), Restorative Conferences and other community/restorative disposals
- Bid to secure continuation funding re-submitted to the 'Lottery'. Pleased to report they have invited us to complete a full bid by 13<sup>th</sup> May 2013

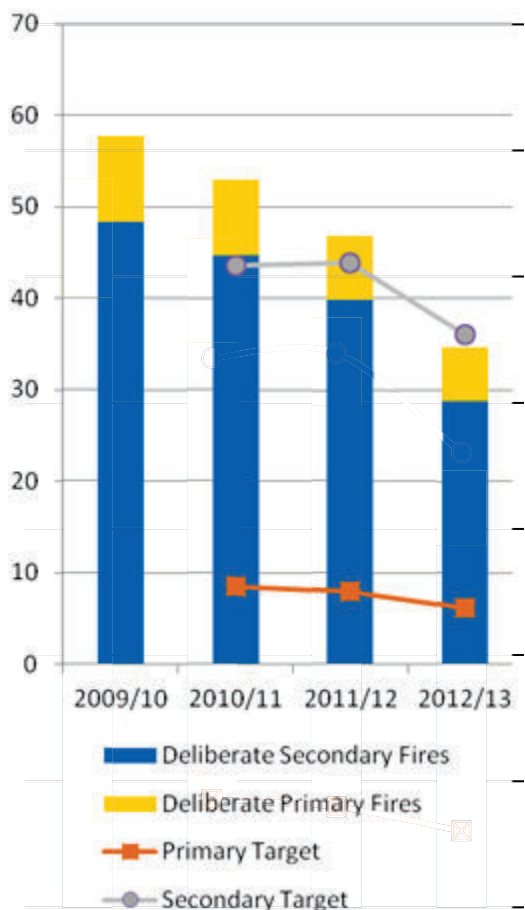
**ASB Enforcement**

- Partnership Tasking vehicle has now been reintroduced and will target known hotspots – letter of thanks from residents of Rowan Close.
- 14 premises across Halton visited during last deployment of the Tasking vehicle
- PCSOs now cross tasked by whole team and record activity updates – this new system will be monitored to see how effective this is
- Supported Housing Trusts with 2 x sec 21 eviction notices
- 7 ABCs issued in last 2 months
- Off line meeting with Housing Provider to chase up outstanding environmental works agreed at partnership T&C – these are now happening!
- Partnership staff supported Operation cheerleader targeting ASB across Widnes in February.

**Information Sharing**

67 Information Sharing Forms completed. Partners requesting information include Housing Solutions, RSL's, Liverpool Housing. All requests are used on house files to enable risk assessments, suitability for housing and information to support housing enforcement i.e. demotion, seeking possession, injunctions etc.

## SCS / SH2 Reduce the number of Deliberate Fire incidents (NI33)



	2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
Primary	6.96	6.05	2.86	5.89	✓	↑
Secondary	39.81	36.04	13.51	28.72	✓	↑
Total	46.77	42.09	16.37	34.61	✓	↑

**Data Commentary:**

Data relates to all fire incidents deemed to have been caused by deliberate ignition, between 1 April 2012 and 31 March 2013.

It is the number of deliberate :

- (i) primary and
- (ii) secondary fires per 10,000 population.

This is an APACS indicator: SPI 7.1 deliberate fires.

- Deliberate fire is any fire where the cause of fire is suspected non-accidental.

- Primary fire is any fire involving casualties OR any fire involving property (including non-derelict vehicles) OR any fire where at least 5 fire appliances attend.

- Secondary fires are reportable fires that were not involving property; were not chimney fires in buildings; did not involve casualties; were attended by four or fewer appliances. An appliance is counted if either the appliance, equipment from it or personnel riding in it, were used to fight the fire. Derelict building or derelict vehicle fires are secondary fires.

**Performance Commentary:**

Direction of Travel for deliberate fires in Halton is positive, with year-end figures showing performance positively below target by 18%. This equates to a 26% reduction compared to 2011/12 outturn.

This trend continues across the whole of Cheshire and can, in part, be contributed to poor weather conditions recently. Local initiatives do, however, help to reduce these incidents.

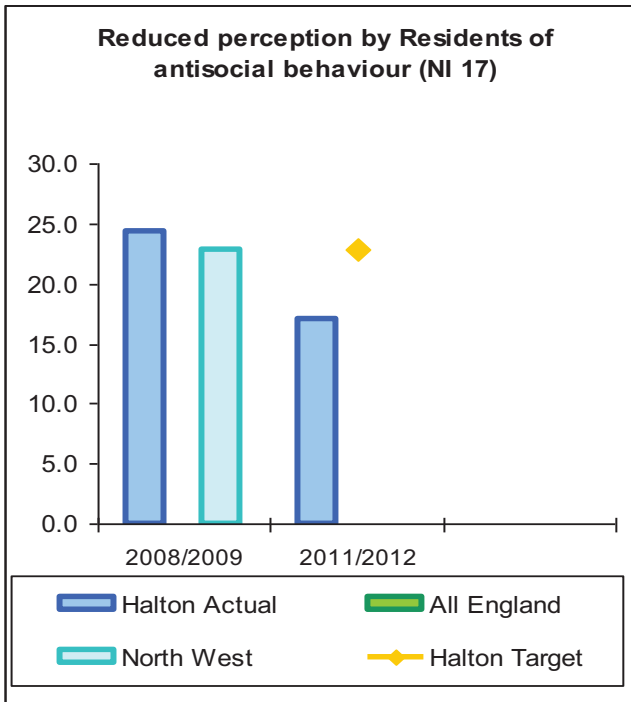
**Summary of Key activities taken or planned to improve performance:**


Highlights over the past year include:

- The multi-agency Halloween and Bonfire initiative helped reduce deliberate fire setting by 8% during the bonfire period when compared with previous year.
- Youth engagement activities including: RESPECT, Phoenix Project, Cadet units, Princes Trust and Fire Station Community Garden at Runcorn.

- Established Police Notification Reporting (PNR) process so deliberate fire information and intelligence gathered by fire crews is user friendly and accessible between partners. This working relationship has supported numerous convictions for arson during last 6 months.
- Fire stations in Halton produce a monthly arson report to identify trends and peaks in arson activity which is shared with partners from the Borough Community Safety Team and the Halton Tasking and Coordination Group.
- Fire stations have dedicated 'arson routes' which are reviewed monthly to encompass the areas of greatest anti-social fire activity. Crews patrol the areas in their fire appliances to act as a deterrent and provide reassurances to the community. They actively knock on doors and remind residents to stow away bins and likewise, businesses to arrange for skips to be removed once full.
- Advertising/ Marketing on fire appliances ref crime and arson prevention.
- Fitting of Domestic Fire Retardant Letter box covers to the vulnerable.
- Fire Safety Enforcement activity in areas of high risk for arson.
- Joint SMART Water/crime prevention/home fire safety initiatives with Police and Partners.
- The concept and development of Phoenix Cadets – this is an addition to the current Phoenix Project in Halton to extend the Fire Cadets out to primary age children in schools within the community.

**SCS / SH3 Reduced perception by Residents of antisocial behaviour (NI 17)**



2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
17%	Survey is every 2 years			N/A	 2011/12 Survey

**Data Commentary:**

Local Measures focusing on perceptions of antisocial behaviour, which combines responses to seven questions about antisocial behaviour.

Local authorities are a key partner agency with the police in tackling ASB and have responsibilities to prevent ASB. They are an applicant agency for anti-social behaviour orders (ASBOs); they lead on housing-related ASB, tackling litter/graffiti, and are responsible for licensing of premises and in securing and designing environments to reduce likelihood of alcohol-fuelled disorder and ASB.

**Performance Commentary:**

From the 2011 resident’s survey a figure for NI17 is 17%, showing improvement, a reduced perception by residents of Antisocial behaviour. However this comes with a number of caveats.

- It cannot be directly compared to the 2008 place survey, carried out by MORI (24.8% Halton, NW Average 22.9%), due to changes in methodology between the two surveys. Therefore should now act as a benchmark figure for future resident surveys.

There is no North West comparison figure available and is unlikely to be in the future. This is because there is no statutory requirement for Local Authorities to collect NI17 information.

**Summary of Key activities taken or planned to improve performance:**

In the absence of a nationally prescribed survey (previously the Place Survey), a residents survey undertaken in October 2011 to capture community perceptions and satisfaction levels.

This includes the following questions:

- 1) How much of a problem respondents feel ‘Teenagers hanging around the streets’ ‘Vandalism, graffiti and other deliberate damage to property and vehicles’ ‘People using or dealing drugs’ ‘abandoned or burnt out cars’ and ‘people being drunk or rowdy in public spaces’ to be a very big or fairly big problem within their local area
- 2) Respondents experience of the above in the last 12 months
- 3) How safe respondents feel ‘inside your home’ ‘in your local area during the day’ and in your local area after dark’

#### 4) Confidence in the police in respondent's local area.

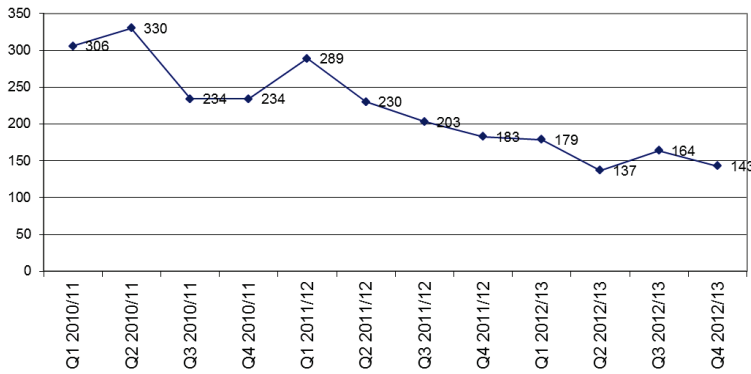
During February 2012, the Research & Intelligence team reported on the results of the residents' survey. About 1,800 residents returned filled in forms, sufficiently covering all wards and Area Forums to give a representative sample of the borough. The response rate was better than the previous survey carried out by MORI.

The full results of the survey are available from [www.halton.gov.uk/research](http://www.halton.gov.uk/research).

It is intended to undertake future surveys every two years. In addition to the resident's survey measures, the previous NI 17 (Reduced perception of antisocial behaviour) measure will also be reported to inform perceptions of anti-social behaviour. It will then be determined as to whether future targets will be set based on NI 17 or a selection of indicators as established and a baseline captured in 2011.

**SCS / SH4 Safeguarding Children: Reduce the Number of Young People who repeatedly run away in Halton (New Measure) – repeatedly: 3 or more episodes over a 90 day period**

**Number of Missing from Home Incidents reported to Cheshire Constabulary HALTON: 2010/11 to 2012/13**



2011/12 Actual	2012/13 Target	2012/13 Qtr 4	End of year	Current Progress	Direction of Travel
Cheshire Constabulary reported incidents	TBC	143	623	✓	↑
Previous commissioned service no comparable data	TBC	11 repeat runners 54 episodes	N/a	✓	↔

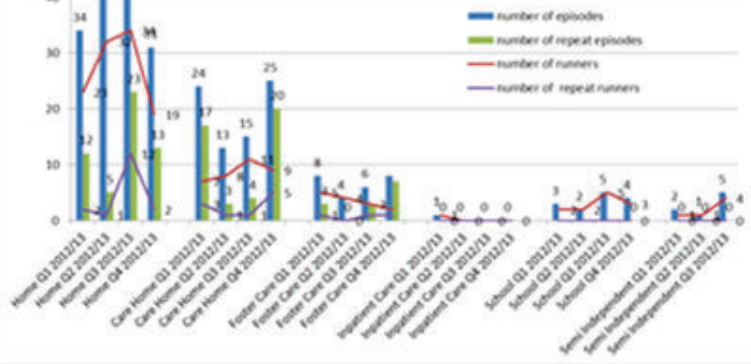
**Data Commentary:**

Cheshire Constabulary data should be viewed as an indicator only as both adult and young persons recorded episodes are included. Unfortunately data restrictions do not allow for this to be split. Therefore numbers are to be considered alongside commissioned services data which is young person specific. The data obtained from Children and Enterprise commissioned service for 2012/13 will be used to baseline and set targets to 2013/14.

**Performance Commentary:**

Cheshire Constabulary has seen a reduction of 21.9% during quarter 4 when compared to the same quarter during 2011/12, with 40 less Police incidents. Annually for 2012/13 the number of incidents was 623 compared to 905 for 2011/12 which is an overall reduction of 31%. The Commissioned Service data for Q4 shows a slight increase in numbers; we have 54 repeat episodes from 11 repeat runners, however in this count there are 17 repeat episode's from 4 repeat CICOLA's. The introduction of a Pan Cheshire Service means there is no comparable data to be used from previous last year. The number of repeat runners has throughout the year reduced overall and is enabling more targeted work to be undertaken with both Halton young people and those young people from other local authorities.

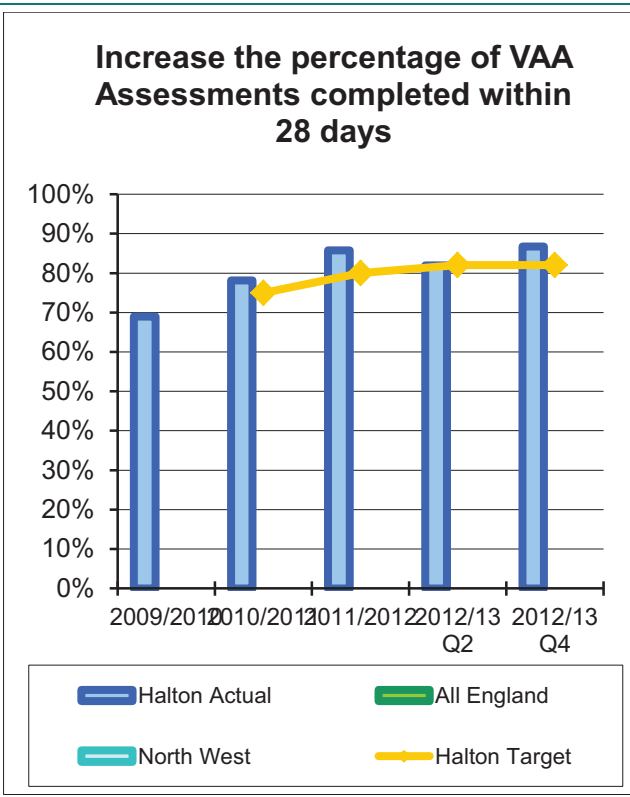
**Catch 22 - Halton: Number of Missing episodes,runners and repeats Q1 - Q4 2012/13**



**Summary of Key activities taken or planned to improve performance:**

The service is working with all partners to reduce impact for future .A helpline across Cheshire has been launched for young people and parents to access as well as key communication messages to young people using different methods. There have been consultation events with young people across Cheshire focusing on different themes from communication, service redesign, and engagement tools with young people. Performance mapping is taking place to enable targeted prevention work particularly in schools. There have been joint awareness and training sessions with partners including residential providers around the missing from home and care protocol and risks associated with running.

**SCS / SH5 Vulnerable Adults – Safeguarding: Increase the percentage of VAA Assessments completed within 28 days.**



2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
90.80%	82%	81.94%	86.73%		

**Data Commentary:**

The higher the number of VAA’s completed within 28 days ensures that investigations are conducted in a timely manner and the resulting outcome delivered quickly for the alleged victim. This potentially reduces the impact that abuse can have on those involved.

**Performance Commentary:**

We have exceeded this target. The discrepancy from last year’s figure is due to changes to the Safeguarding threshold.

**Summary of Key activities taken or planned to improve performance:**

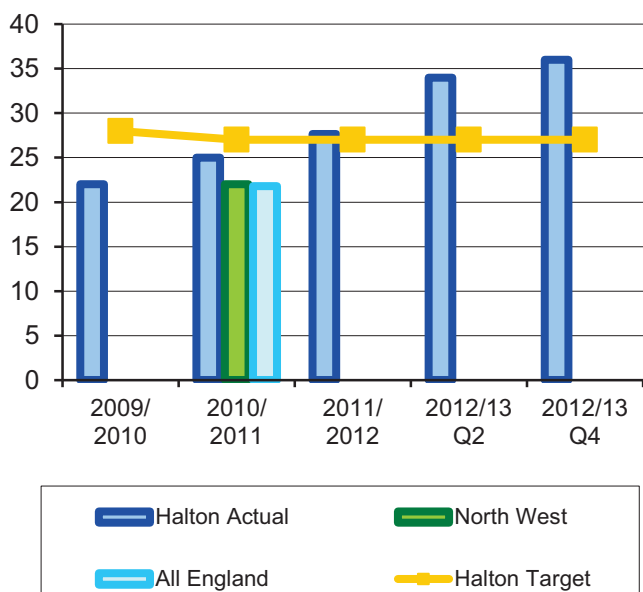
The reconfiguration of adult social care and the establishment of an integrated safeguarding unit has further enhanced the capabilities of the care management teams to investigate referrals and ensure positive outcomes for alleged victims. This has been further supported by the use of IT systems and risk management processes.

Since its establishment, the Integrated Safeguarding Unit (ISU) have developed an operational Thresholds Guidance document. This guidance is directed at providers/practitioners and aims to ensure all adult protection issues and concerns are reported and investigated at the appropriate level and to broker consistency of approach across agencies. New documentation for investigating cases has been created and is currently being benchmarked against recent cases to ensure it is fit for purpose prior to being approved. Implementing this guidance will help to strengthen procedures, promote consistency of approach across all agencies as well as ensuring the ISU are fully informed of all safeguarding investigations to enable thorough monitoring to take place.



SCS / SH6 Reduce repeat incidents of domestic abuse within the MARAC Cohort (NI32)

**Repeat incidents of domestic abuse within the MARAC cohort (Formerly NI 32)**



2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
27.6%	27%	34%	36%	See comment below	

**Data Commentary:**

For the purposes of this indicator, a repeat case occurs when a case that is reviewed at a MARAC has also been seen or reviewed at the same MARAC or a different MARAC within the same Local Area Agreement within the preceding 12 months (from the review). Each repeat case will also be counted each time it is reviewed in a given 12 month period (i.e. If a case first comes to MARAC in January and then is reviewed in February and July this will count as two repeats). If a case was reviewed at a different MARAC outside of the Local Area Agreement within the preceding 12 months, this will not be counted as a repeat.

**Performance Commentary:**

The national body Coordinated Action Against Domestic Abuse suggest that for a mature MARAC such as Halton's the level of repeat incidents is likely to fall with a range of range of 28% to 40%, This is reflective of Halton's year-end position and would indicate that victims feel confident to call for supporting services when necessary. As a consequence of the local position and national context future targets for this measure may need to be reconsidered in order that they remain realistic.

*Research has shown that it takes the average victim of domestic abuse more than 35 incidents of domestic abuse incidents against them before they call the Police – consequently and particularly if a victim chooses to stay in the relationship and the case has appeared at MARAC once and not again, it is very likely domestic abuse is continuing in the household but they are choosing not to seek support, a worse scenario especially if there are children or vulnerable adults in the household. There is an argument to suggest that repeat cases at MARAC could be indicative that victims have a growing confidence in local statutory agencies and their ability to assist not only them but their children.*

Halton MARAC has a current rolling NI 32 performance level of 36% compared with 28% in Quarter 4 last year. 55 cases were discussed in Quarter 4 compared to the same period last year (78) with 20 repeats seen this quarter compared to 19 in Q4 last year. The number of children involved - 64 this quarter is 45% lower than the 116 recorded in Q4 last year.

**Summary of Key activities taken or planned to improve performance:**

Jane Lunt from Halton & St Helens Primary Care Trust Strategic Lead- Children NHS Merseyside has handed over the Chair position to Tracey Coffey Operational Director Children and Families.

Halton Domestic Abuse Forum (HDAF) Strategic Group was established to provide overall direction, control management and guidance for the response to Domestic Abuse and Sexual Violence within Halton. The group acts as a multi-agency partnership board of lead officers and key representatives, which take strategic decisions aimed at tackling domestic abuse and sexual violence in their widest forms and provide support to all victims within our area. The Forum is responsible for determining and implementing policy, coordinating activity between agencies, and facilitating training. It evaluates the responses we have locally for victims, children living in households where domestic violence is a feature and considers provision for perpetrators. The Forum promotes inter-agency cooperation, encourages the development of effective working relationships between different services and agencies, based on mutual understanding and trust. The forum focuses on developing and sustaining a high level of commitment for the protection of adult victims' children and young people affected by domestic abuse.

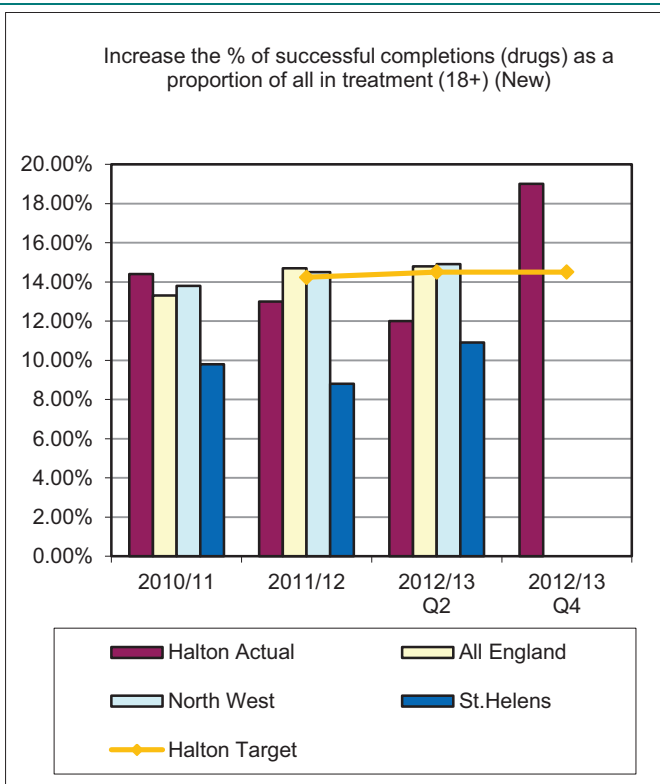
The Home Office definition of domestic abuse has been amended from March 2013 with two important changes: firstly, the inclusion of and the recognition of 16 and 17-year-olds as victims of domestic abuse and; secondly, spelling out controlling and coercive behaviour in the definition strengthens the message that all domestic violence is abuse but not all domestic abuse is violence. Many victims are constantly being controlled by their partners but may not realise the implications on their safety and safety of their children.

Women experience an average of 35 incidents of domestic abuse before reporting an incident to the police. It's one of the most under reported, under discussed and under researched social problems in the UK. Keir Starmer, the Director of Public Prosecutions, said the UK is at "risk of developing a new culture of domestic violence". While the numbers of domestic violence incidents has fallen over the past decade, the trend has been bucked by an increase in domestic violence among young people. Young women aged between 16 and 19 are at the highest risk of sexual assault (17.9%), stalking (8.5%) and domestic abuse (12.7%). The impact of the new Home Office definition to include 16 and 17 year olds may have future resource implications.

It is far too simplistic to assume that by removing the perpetrator from the family setting, the issues of domestic abuse will disappear. In many cases victims are not supportive of the perpetrator being removed from the family setting and will continue to have a relationship with the perpetrator for numerous and various reasons including financial dependence, emotional dependence, cultural norms and religious beliefs. In many cases, victims will feel that they cannot cope without the perpetrator. Subsequently, Halton have recognised the importance of offering locally delivered perpetrator interventions that will address their behavior and seek to prevent further domestic abuse.

In response, a locally delivered perpetrator programme is currently under development. Initial discussions with CCG and a locally commissioned provider with have been well received; funding is in place to deliver one 26 week programme for 8 male perpetrators. The programme will be initially delivered as a pilot however, if successful the CCG have agreed to assist in determining a sustainable pathway. This service will only be available to adult male perpetrators as some of the content will be delivered in a group setting.

**SCS SH7<sup>1a</sup> / Increase the % of successful completions (Drugs) as a proportion of all in treatment (18+) New Measure**



2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
13%	14.5% (Above NW average)	12%	19%		

**Data Commentary:**

The new substance misuse service, provided by CRI commenced on 1<sup>st</sup> February.

January 2013 figures for comparison:

NW=15.9%

All England=14.7%

St Helens=15.0%

**Performance Commentary:**

Latest data is rolling 12 months to January 2013. In spite of the low number of discharges in the last quarter of 2011/12 (handover to new Service Provider), the percentage is on target. The number of successful completions is 120/637 (19%). This compares to January 2012 where the rate was 14%

**Summary of Key activities taken or planned to improve performance:**

The factors that have contributed to the improving stats are:

- The introduction of the Foundations of Recovery
- The new style strength based assessment and recovery planning process
- Routes out of treatment being as much of a priority as routes in
- The introduction of counsellors
- Visible recovery on site via: peer mentors, recovery champions, recovery events
- Breaking Free online (CBT self managed modular programme)
- Improved internal communication systems
- Improved case management

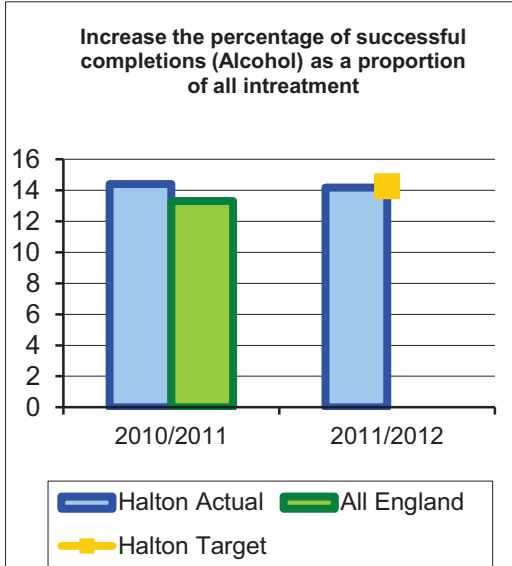
<sup>1</sup> SCS / SH7a is also replicated under Healthy Halton as SCS / HH 11a  
Safer Halton SCS Mid-Year Progress Report 2012/13

**SCS SH7<sup>2b</sup> / Increase the percentage of successful completions (Alcohol) as a proportion of all in treatment (over 18)**

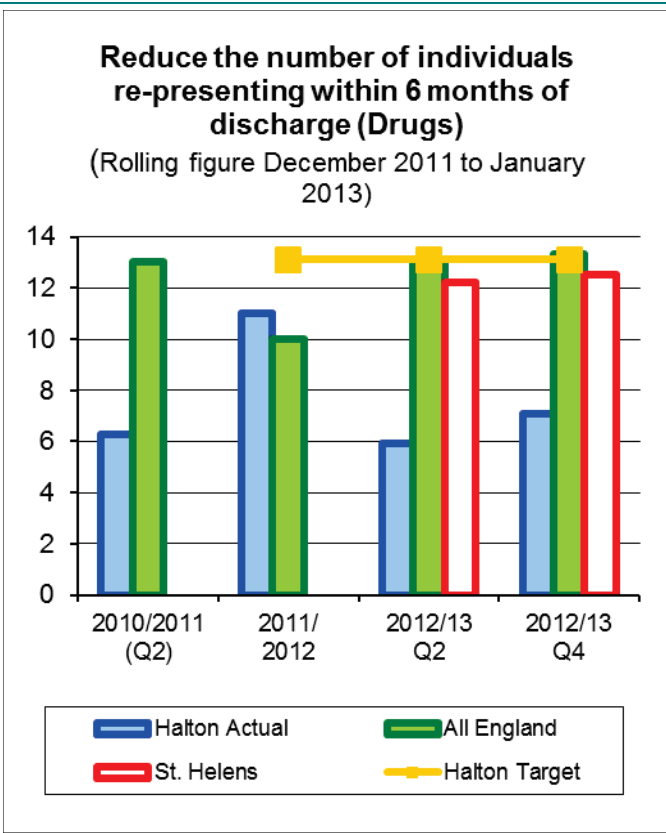
2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
New measure	Baseline to be established in 2012/13	Refer to comment	Refer to comment	Placeholder 2012/13	New Measure
<b>Data Commentary:</b>					
The aim of this service is to increase the % of successful completions as a proportion of all people in treatment for an alcohol addiction. It is a measure of how successful the Tier 3 Community Service is, in treating alcohol dependency and ensuring that the in-treatment population does not remain static.					
<b>Performance Commentary:</b>					
This new service will be established in 2012/13. Targets will then be set following the collection of data in year 2012/13 and a baseline established.					

**Summary of Key activities taken or planned to improve performance:**

Data is not yet available in this format, however work is underway to develop data sets in line with local and National Treatment Agency requirements.



**SCS / SH8a Reduce the number of individuals re-presenting within 6 months of discharge (Drugs) [New Measure]**



2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
11%	13.1%	5.9%	7.1%		

**Data Commentary:**

Re-presentations indicate the number of clients who have successfully completed treatment who have re-presented for treatment within six months.

Lower percentage = better performance

**Performance Commentary:**

Latest data is rolling 12 months to January 2013. 1/16 Problem Drug User opiates (PDU) and only 2/26 non PDU represented during this period, making 3/42 (7.1%) in total. Due to the low numbers involved, a decrease of one in the overall total would result in the percentage figure decreasing from 7.1% to 4.8%.

Comparison figures for January 2013

St Helens: 12.5%  
All England: 13.3%

**Summary of Key activities taken or planned to improve performance:**

The factors that have contributed to the improving stats are:

- The introduction of the Foundations of Recovery
- The new style strength based assessment and recovery planning process
- Routes out of treatment being as much of a priority as routes in
- The introduction of counsellors
- Visible recovery on site via: peer mentors, recovery champions, recovery events
- Breaking Free online (CBT self-managed modular programme)
- Improved internal communication systems
- Improved case management

**SCS / SH8b Reduce the number of individuals re-presenting within 6 months of discharge (Alcohol) [New Measure]**

	2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
Placeholder 2012/13	New measure	Target to be set once baseline established	Refer to comment	Refer to comment	Refer to comment	Refer to comment

**Data Commentary:**

Re-presentations indicates the number of clients who have successfully completed treatment who have re-presented for treatment within six months.

This provides an indication of the numbers of individuals who have left treatment and are managing to sustain their recovery in the longer term.

**Performance Commentary:**

Data is not yet available in this format, however work is underway to develop data sets in line with local and National Treatment Agency requirements

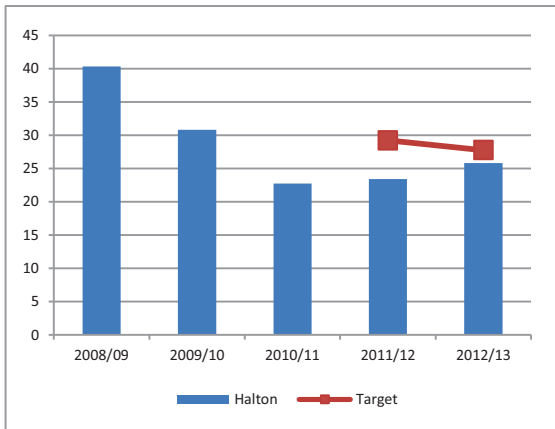
No comparative data available for 11/12 as this is a new measure.

**Summary of Key activities taken or planned to improve performance:**

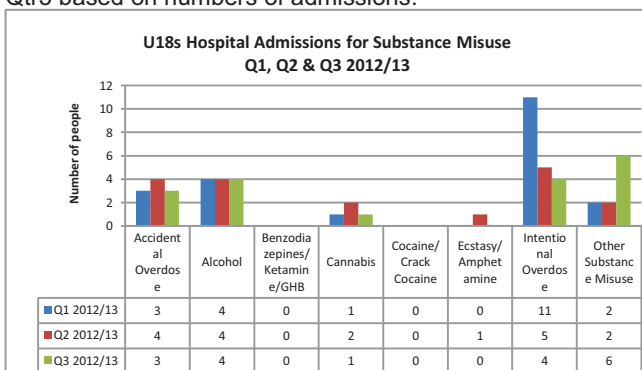
Work continues with CRI to develop optimal Alcohol pathways which will encourage safe discharge and robust aftercare, in order to maintain treatment gains and avoid repeat admissions.

Work has begun in relation to linking the Community Service CRI into the Whiston Alcohol Nursing Scheme in order to identify people with high need who may represent at differing access points within the treatment system.

## SCS / SH9 Reduce the rate of young people (0-18) admitted to hospital due to substance misuse (will include alcohol)



Please note 2012/13 data in chart contains only Qtr1, Qtr2 & Qtr3 based on numbers of admissions.



2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
23.4	27.7	11.66 mid-year Q2	19.9 Q3 Position		N/A

### Data Commentary:

Please note there have been some changes to data source over the past two years. This data measures the number of hospital admissions for 0-16 year olds where substance misuse is coded as a reason for admission per 10,000 0-18 year olds. The target represents a year on year reduction of 5%.

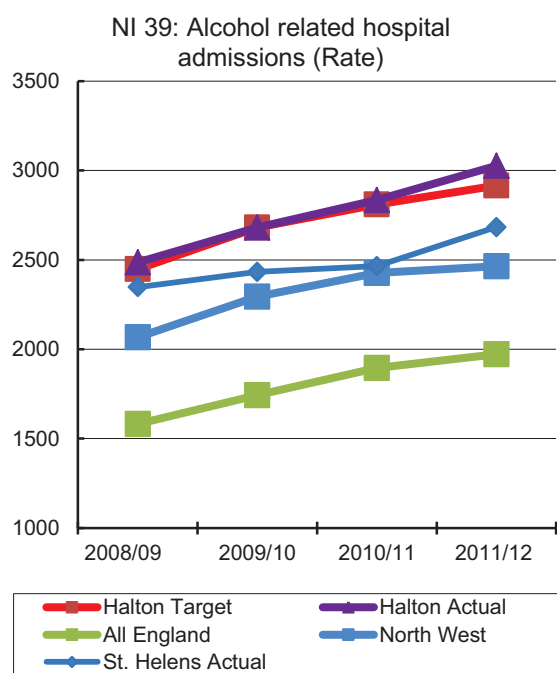
Data given above details the Q3 position, however as this measure is cumulative the chart shows the forecast position should numbers remain stable for the full year.

### Performance Commentary:

Halton continues to reduce the number of 0-18yr olds being admitted to hospital for substance misuse and is forecasted to be below the target rate of 27.3 in 2012/2013. Current data available is for quarter 3 2012/13 and the full year data, will be available in June 2013.

### Summary of Key activities taken or planned to improve performance:

- Further embed referral processes and working relationships with A & E and acute wards within surrounding hospitals.
- Ensured 100% of workers, volunteers, and young leaders directly working in drug and alcohol services are working towards Drug and Alcohol National Occupational Standards (DANOS) through service provide contract monitoring processes and the IYSS workforce development plan.
- Promoted Provision within Community Centres, Locality Teams, Children Centres, GP surgeries and further establish referrals/screening systems into universal, targeted and specialist provision.
- Used the VRMZ outreach bus and street based teams in hotspot areas on Friday and Saturday nights to provide young people with information and advice reducing substance misuse. Further embed referral processes and working relationships with A & E and acute wards within surrounding hospitals.

**SCS / SH10<sup>3</sup> / Reduce Alcohol related hospital admissions (NI 39)**


2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
2837*	3027	1311.4	At Jan 13 2200.0		

**Data Commentary:**

This indicator measures the cumulative rate of alcohol related hospital admissions per 100,000 population using Hospital Episode Statistics. The verified LAPE performance data for 2011/12 is now included in the table above.

\*Please note that the 2011/12 alcohol related admission rate has been recalculated using the mid-2011 Census based population estimates. This means that the 2011/12 actual rate is now lower than previously thought, as the 2011 Census showed the Halton population to be higher than had been previously estimated.

Local Data can be utilised as an interim measure. Q2 is an actual to September 2012 and Q4 is an actual to January 2013, as final 2012/13 data is not yet available.

**Performance Commentary:**

Comments on alcohol admissions (All fractions):

- At the end of Jan 2013, the Alcohol Attributable Admission rate (2200) was lower than at the same time the previous year (2277), 2011/12
- Also, at the end of Jan 2013, the Wholly Attributable Admission rate (729.1) was lower than at the same time the previous year (832.6), 2011/12

**Summary of Key activities taken or planned to improve performance:**
**1. Strategic**

A revised Halton Local Alcohol Strategy is under development following the release of the National Alcohol Strategy in 2012 and further consultation is needed with key stakeholders to agree priority work streams. An Alcohol action plan has been developed to achieve key outcomes in the next 2 years.

Alcohol Harm Reduction has been agreed as a priority by the Halton Health & Wellbeing Board.

<sup>3</sup> SCS / SH10 is also replicated under Healthy Halton as SCS / HH 1



## 2. Contract transition

All contracts which aim to reduce alcohol harm have transferred to Public Health in Halton Borough Council as part of the Public Health Transition from 1<sup>st</sup> April 2013. All contracts will be reviewed as part of an on-going review process following transition.

## 3. Alcohol Liaison Nursing Service at Whiston and Warrington Hospitals

The Alcohol Liaison Nursing Service developed at Whiston Hospital during 2012 continues to operate (funded until September 2014).


The Alcohol Nursing Service continues to operate at Warrington Hospital and work is underway to ensure that there are streamlined pathways into the Community Treatment Service in Halton (CRI). The cost of the Service is being met by both NHS Warrington and NHS Halton & St Helens.

## 4. Alcoholic Liver Disease

Work is underway to explore actions which could assist with prevention in relation to alcoholic liver disease.

5. **Robust Health Assessments** are being carried out by the Community Alcohol Provider for Service Users (including Criminal Justice clients) who attend for treatment. This includes identifying dental issues and smoking cessation.

**SCS / SH11 Reduce the re-offending rates of repeat offenders (RO's in the Navigate IOM scheme) (Formerly NI 30)**

	2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
<b>Placeholder measure in 2011/12</b>	PPO: 77.13% reduction. RO: 36.73% reduction. Shift in offence type	To maintain and reduce offending rates for PPO's and RO's from the 2011/12 Baseline PPO: 40% reduction. RO: 4% reduction	PPO: 85.2% reduction.  RO: 66.38% (Qtr 1 2012/13)	PPO 77.78% reduction  RO 27.93% reduction		NA

**Data Commentary:**

Data is only available from Cheshire Constabulary data delivery team.

**Performance Commentary:**

The figures for Quarter 4 are at 25 March 2013. There is no comparable data for last year as the way the measure is recorded has changed and is new this year.

However, performance is showing a reduction in re-offending for PPO offenders and for Repeat Offenders.

**Summary of Key activities taken or planned to improve performance:**
**Student Social worker**

Chris Nisbet - Settled in very well and is working with CRI Peer mentoring scheme and now manages 3 of our cohort and will ultimately be managing 4 within the next number of weeks. Working on:-

Citizens Advice Bureau (debt management)

Property pool plus

Worked operation stay safe.

**Tasking Vehicle**

Now up and running looking at predominantly ASB however works across all strands of the partnership unit including ASB. Any visits required by the IOM team for passing attention to specific areas can be tasked to this vehicle, Running fortnightly/Monthly.

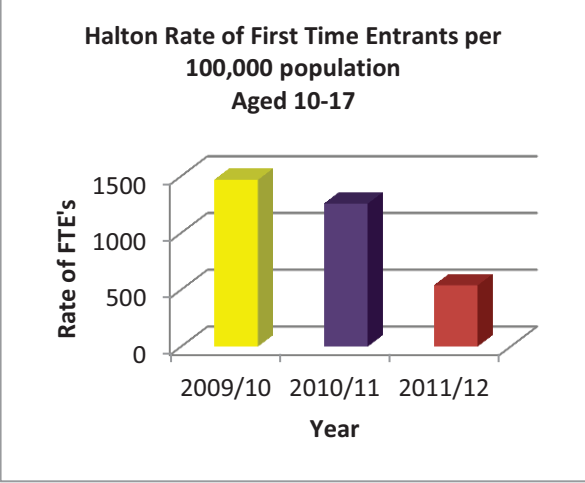


**Shaw Trust (Development officer)**

The Shaw Trust has bases both in Runcorn and Widnes. It is an organisation that offers education and training and introductions to employers. The Shaw trust offer a small cash incentive to attend the education and are also in a position to offer bursary funding. They also offer "energiser" activities including Laser Quest, Bowling, Cinema Visits, Go Karting, Paintballing and Ice skating.

The scheme is aimed mainly at 16 to 18 year olds but can work with older age groups where learning difficulties and or disabilities can be evidenced.

Referrals' are made through the Job Centre.

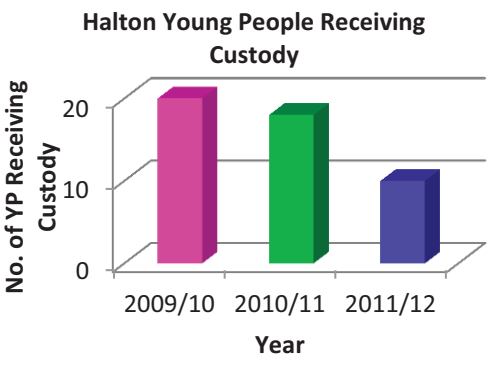
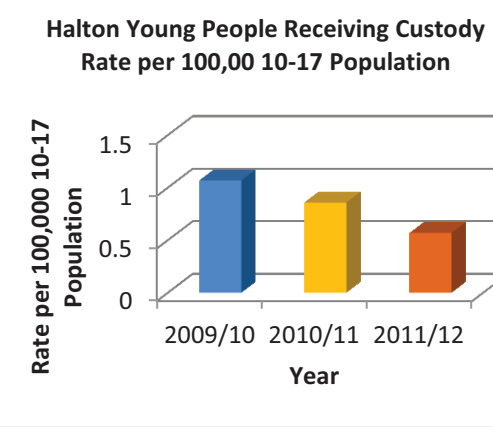


**SCS / SH12 Reduce the number of first time entrants to the Youth Justice System (formerly NI111). This is Q2**

 <p>Halton Rate of First Time Entrants per 100,000 population Aged 10-17</p>	2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
	64	64	32	86		
<b>Data Commentary:</b>						
<p>From April 2011 this measure will be reported by Police National Computer (PNC) to Ministry of Justice (MoJ) who will publish the figures. Official Police National Computer First Time Entrants figures are published quarterly on a 12 month rolling process and will always be 6 months behind. These figures will be reported when available including the rate per 1,000 aged 10-17 local population. Therefore the figure shown as Q4 2012/13 is locally held data and not official PNC.</p>						
<b>Performance Commentary:</b>						
<p>Juveniles are mapped to individual local authority areas using their home address or post code recorded on the Police National Computer. Current performance is 12 months rolling as of March 2012. From 2009/10 FTE's have reduced by 64%</p>						
<p>The FTE rate is taken from the Office for National Statistics mid-year population estimates and using the rate per 100,000 aged 10-17 year olds.</p>						
<b>Summary of Key activities taken or planned to improve performance:</b>						
<p>In Halton, the Diversion Project is a scheme provided by Halton &amp; Warrington Youth Offending Team. It was developed in 2008 and is currently funded by the Department of Health. The project consists of two Diversion Workers, one with a Social Care background and the other a seconded CAMHS Advanced Nurse Practitioner. The CAMHS worker is a significant part of the scheme and is able to assess young people for Mental Health, Communication needs and where appropriate link them directly and swiftly into appropriate health services. The key aim of the project is to divert children and young people with specific health needs or learning difficulties away from the Youth Justice System, by providing appropriate and professional support at the earliest stage. The referrals for this scheme come directly from Cheshire Police and the scheme is currently available to all young people who are at risk of becoming first time entrants with future scope looking at providing such a process for children and young people who are already involved in the YJS. As part of the process, upon receiving a referral, one of the Diversion workers will undertake an assessment with the young person which will identify any concerns and further refer to the appropriate services and/or provide a package of support. Contact will also be made with any services including Children's Social Care to establish any further information and also make agencies aware that the child or young person is currently under the Diversion scheme. A full comprehensive feedback form is then provided to Cheshire Police ahead of the child or young person answering bail with a view that any identified concerns or difficulties will be taken into consideration by the Police with the matter potentially having no further action taken (NFA) and</p>						

the young person diverted away from the YJS. Halton & Warrington Youth Offending Team are also provided with a fortnightly report from Cheshire Police of all children and young people who have received a Police Restorative Justice disposal. In similarity to the diversion scheme all children & young people who have received an RJ disposal will be offered a Diversion assessment and further intervention and support if the assessment identifies a need.

Halton & Warrington YOT's Diversion Scheme was one of 6 pilot areas. The University of Liverpool evaluated the scheme across the 6 pilot areas between 2008-2011 using control sites. Following the completion of the evaluation report in 2011 HWYOT became one of 37 pathfinder sites. Due to the previous limited findings HWYOT are now in the process of undertaking our own local reports on performance and reporting into HWYOT Management Board.

## SCS / SH13 Use of Custody (New Measure)

 <p>Halton Young People Receiving Custody</p>	2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
 <p>Halton Young People Receiving Custody Rate per 100,00 10-17 Population</p>	10	10	4	1		
<p>This is a new measure for 2011/12 established to look at the number of young people sentenced to custody as a figure and also represented as a rate per 1,000 aged 10-17.</p> <p>For Q4 we have seen only 1 young person from Halton sentenced to a custody disposal. Therefore current progress and direction of travel are both positive.</p>						

**Performance Commentary:**

The number of young people sentenced to custody has dropped by 50% between 2009/10 and 2011/12 from 20 to 10 young people. The YOT has introduced a number of internal measures to help with the reduction. These are outlined in the section below.

HWYOT submits data as a whole service that covers Halton & Warrington, therefore the rate per 100,000 10-17 population covers both local authority areas.

**Summary of Key activities taken or planned to improve performance:**

The YOS have the following in place:-

- All court Pre-Sentence Reports/Breach Reports (PSR/BRs) are gate-kept by an Operational Manager or Senior Practitioner
- The YOS will not recommend a custodial sentence to the Court in a PSR/BR but will always propose a Community Order, including requesting an Intensive Supervision and Surveillance (ISS) Requirement as a direct alternative to custody.
- An Operational Manager will review all cases where a young person receives a custodial outcome to ensure all options have been considered to avoid incarceration.
- The YOS introduced their 'Compliance Procedures' in November 2011 which has introduced a number of measures (including a Pre-Breach Meeting chaired by a Manager) to try ensure that the young person does not breach their Order/Licence.

**SCS / SH14 Reduce the proportion of individuals within the Navigate cohort who's offending is substance misuse related. (Placeholder New Measure)**

	2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
Placeholder 2012/13	New measure	Target to be set once baseline established	Refer to comment		New Measure	N/A

**Data Commentary:**

To reduce the proportion of individuals within the Navigate cohort who continue to demonstrate offending behaviour related their substance misuse. The Police and Drug Team are working together to reduce individuals' drug use which in turn will contribute towards a reduction in their re-offending.

I understand that data in relation to early intervention is provided by CRI.

**Performance Commentary:**

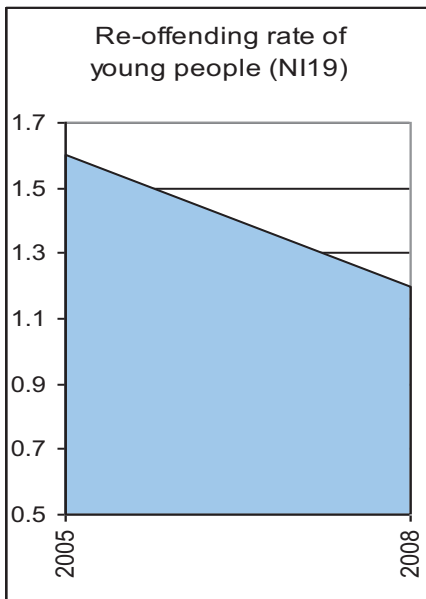
The current Strategic Navigate Report includes data for those on the Scheme where offending is influenced by substance misuse. However, it does not capture specific data in relation to a reduction in offending because drug use has reduced or ceased.

**Summary of Key activities taken or planned to improve performance:**

There is no change since the last report in that offenders on the Scheme are referred as appropriate to drug services within Ashley House which includes group and one to one intervention. Navigate staff work closely with colleagues there to ensure there is timely assessment, treatment and regular update on progress to ensure individual needs are met and any deterioration is identified and acted upon so that offending behaviour does not escalate.

The Early Intervention Scheme is now used to identify offenders whose behaviour does not yet meet the threshold for entry as a PPO or Repeat Offender and offer them a brief intervention to address their behaviour before it deteriorates and/or monitor them.

There are a number of the current Navigate cohort who are in sustained drug treatment and a number who access treatment for short periods. It is the aim of Navigate operational staff in partnership with CRI to motivate those whose drug use is an influence in their offending to engage. Where appropriate the use of Licence Conditions and Court Orders are used to formalise treatment and enforcement measures taken for non-compliance.

**SCS / SH15 Reduce the re-offending rate of young offenders (Formerly NI 19)**


2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
New measure	Baseline to be established	Refer to comment		New Measure	N/A

**Data Commentary:**

The YOT have now ceased reporting on the old NI19 – Reoffending Rate of Young Offenders. From April 2011, a new unified reoffending measure will be reported to the Ministry of Justice directly from Police National Computer data.

In its place the YOT aim's to work closely with young people on the Integrated Offender Management (IOM) scheme to reduce the rate of re-offences.

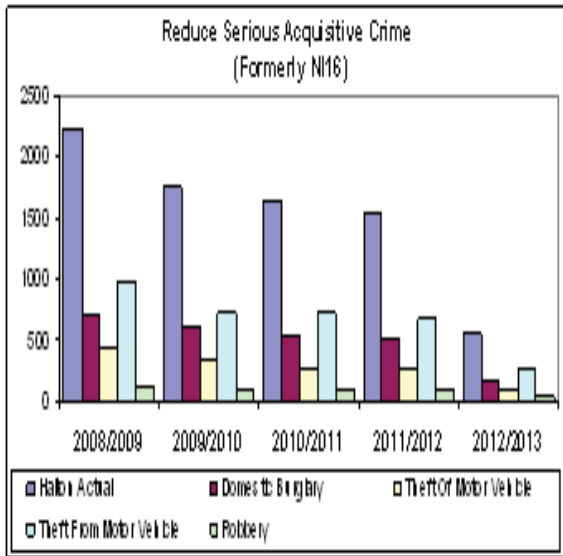
**Performance Commentary:**

Rate of proven re-offending by young offenders in IOM cohort to be agreed with the Safer Halton Partnership once a baseline is established. The YOT will track people who entered the Integrated Offender Management (IOM) cohort between January 1<sup>st</sup> to March 31<sup>st</sup> 2011 to measure re-offending rates including frequency and seriousness 12 months prior to nomination.

**Summary of Key activities taken or planned to improve performance:**

Discussions are on-going with the Youth Offending Team and Navigate IOM scheme to monitor and report on reoffending rates of repeat offenders, which will now encompass young people, given that data is now sourced from the Police National Computer.

## SCS / SH16 Reduce serious acquisitive crime (Formally NI16)



\* 2012/13 volume provided within chart above is for the 6 month period April to September 2012 period only.

2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
1548 (13.10 rate per 1,000)	1652 (14.00 rate per 1000)	559 (4.81 rate per 1000)	1400 (rate 11.84 per 1,000)		

**Data Commentary:**

This measure covers the following acquisitive crime rates;

- Domestic burglary
- Theft of motor vehicle
- Theft from motor vehicle
- Robbery (personal and business)

It is calculated as follows:

Number of recorded serious acquisitive crimes/total population x 1,000

**Performance Commentary:**

The cumulative figure per 1,000 population for Halton is 11.84 for the period April 2012 to March 2013 which equates to 1400 incidents of which; 839 incidents were in Widnes and 561 in Runcorn.

During Q4 (Jan 13 to Mar 13) there have been 323 incidents of Serious acquisitive crime recorded, of which 137 incidents were in Runcorn and 186 were in Widnes.

The serious crime rate has reduced steadily over the year compared to the same time last year.

**Summary of Key activities taken or planned to improve performance:**

Partnership Task & Coordination continues to work in a focused way with the partnership Inspector and key partner agencies rotating the chair.

The group continues to target the emerging trends and seasonal patterns to address hot spots in the area. During this quarter the main thrust has been to address a handful of problem profiles identified by the police and partner agencies. These profiles are discussed in detail and actions agreed by all parties recorded and reported back upon until the problem has been solved or dissipated. The profiles provide visibility and audit trails and document any potential spending allocated to a profile.

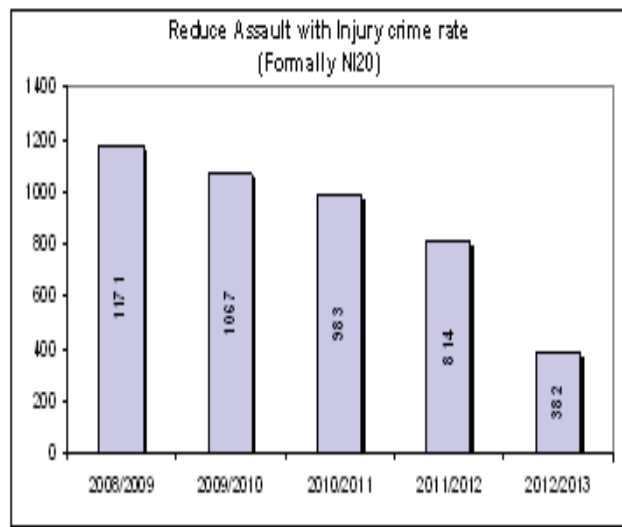
**Q2 info**

**Business Robbery:** A trend is emerging with 8 business robberies in Halton since mid-August. Premises have been contacted and joint visits by Phil Buckley and Environmental Health HBC (Health & Safety legislation / powers) are being carried out. An extensive briefing document has also been compiled by Phil and T/DCI Blackwell has been informed of activities and measures to prevent lone working and work by NPU's to enhance PCSO cover during vulnerable times at vulnerable locations.



## SCS / SH17

## Reduce Assault with Injury crime rate (Formerly NI 20) New Revised Measure (Q2 info)



\* 2012/13 volume provided within chart above is for the 6 month period April to September 2012 period only.

2011/12 Actual	2012/13 Target	2012/13 Qtr 2	2012/13 Qtr 4	Current Progress	Direction of Travel
814 (6.48 Rate per 1,000)	1074	382 (3.2 rate per 1000)			

**Data Commentary:**

This is the number of 'assaults with injury' (including racially and religiously aggravated) offences per 1,000 population as a proxy for alcohol related violent offences. *\*We do not include inflicting grievous bodily harm or malicious wounding (including racially and religiously aggravated)*

The APACS indicator: SPI 5.3 Assaults with less serious injury rate is no longer recorded.

Population adjusted and rates restated for 2011/12

**Performance Commentary:**

During April to September 2012 a total of 382 Assault with Injury Crimes were recorded to Cheshire Constabulary from the Halton Area equating to a 5.7% reduction when compared to the same period during the previous year (405 to 382).

Projected year end estimated volumes equate to 764 crimes based on current half year count, therefore, we are likely to achieve the 2012/13 target as provided above.

**Summary of Key activities taken or planned to improve performance:**

Alcohol licensing enforcement and related wider partnership activity continues to develop and has recently been renamed the Alcohol Harm Reduction Group in recognition of the greater role that Health have to play in this area.

The team is starting to develop more activities around harm prevention and make greater use of prevention referrals that are "upstream" of the offences in order to deal with root cause issues.

The borough's licensing team has been in place since 2008 and consists of both police and civilian licensing officers with linked PCSOs from the two local Neighbourhood Policing Teams. The co-located team has a close working relationship with the local legal department and licensing committee. The team have regular meetings with key partners to collectively address problem premises and improve working practices. The team reports monthly to the alcohol harm reduction group which is a multi-agency group. The focus of alcohol related enforcement activity is aimed towards the night time economy, and targeting multi agency activity towards limiting the alcohol supply to young and vulnerable children.

<b>REPORT TO:</b>	Safer Policy & Performance Board
<b>DATE:</b>	11 June 2013
<b>REPORTING OFFICER:</b>	Strategic Director, Communities
<b>PORTFOLIO:</b>	Community Safety
<b>SUBJECT:</b>	Safer Policy & Performance Board Annual Report
<b>WARD(S)</b>	Borough-wide

#### 1.0 **PURPOSE OF THE REPORT**

1.1 To present the Safer Halton Policy and Performance Board Annual Report 2012-2013 for consideration by members.

2.0 **RECOMMENDATION: That Members of the Board noted the contents of the report.**

#### 3.0 **POLICY IMPLICATIONS**

3.1 The policy implications of the Annual Report relate directly to the work of the Safer Halton Policy and Performance Board.

#### 4.0 **FINANCIAL IMPLICATIONS**

4.1 There are no direct funding implications as a result of the publication of this annual report.

#### 5.0 **IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

##### 5.1 **Children & Young People in Halton**

The work of the Safer policy and Performance Board links very closely with that of the council's Children's' and Enterprise Directorate and the Youth Offending Team. They provide a valuable role in addressing anti-social behaviour and promoting positive behaviour by young people.

##### 5.2 **Employment, Learning & Skills in Halton**

The work of the Safer Policy and Performance Board links closely with the Probation service and YOT, supporting offenders to change their behaviour and to access training and employment opportunities.

##### 5.3 **A Healthy Halton**

Addressing anti-social behaviour and crime is the key priority of the Safer Policy and Performance Board and without this work it is likely that both will increase having a significant impact on resident's health.

5.4 **A Safer Halton**

The work of the Safer Policy and Performance Board has a direct positive impact on the Safer Halton priority.

5.5 **Halton's Urban Renewal**

The work of the Safer Policy and Performance Board in addressing anti-social behaviour and crime helps prevent a deterioration in the quality of the environment and a corresponding reduction in confidence of the public and business in the borough.

6.0 **RISK ANALYSIS**


6.1 The main risk to the work of the Safer Policy and Performance Board is funding cuts, which has already seen reductions in services of both the council and other key partners such as the police and fire service.

7.0 **EQUALITY AND DIVERSITY ISSUES**

7.1 None identified.

8.0 **LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

There are no background papers under the meaning of the Act.

 <p>Cllr. Shaun Osborne Chairman</p>	<p><b>ANNUAL REPORT</b>  <b>SAFER HALTON POLICY AND PERFORMANCE BOARD</b>  <b>APRIL 2012 – MARCH 2013</b></p>
	<p>This year has seen significant change, with the abolishment of the Police Authority and the election of the new Police and Crime Commissioner, John Dwyer, and the publication of the Police and Crime Plan for Cheshire for 2013-16.</p> <p>The Board has had a very challenging programme of monitoring, scrutiny, and policy development in these times of change, as ‘Safer Halton’ is a truly cross-cutting agenda. I believe it is making a considerable contribution to improving the way the Council and its partners work together to improve the quality of life in Halton.</p> <p>I would like to thank everybody who has contributed to the work of the Board in 2012/13 and to Members who have given up their time to serve on Topic Groups. I want to offer particular thanks to Cllr Plumpton Walsh for his help and support during the last 12 months and Mr B Hodson from the Police Authority.</p> <p>Councillor Shaun Osborne Chairman, Safer Halton Policy and Performance Board</p> <p><b>MEMBERSHIP AND RESPONSIBILITIES</b></p> <p>During 2012/13 the Board comprised eleven Councillors – Councillors Osborne, Plumpton Walsh, Edge, J Gerrard, Gilligan, Hill, Lea, Lloyd Jones, M Ratcliffe, Nolan and Sinnott.</p> <p>The Board is responsible for scrutinising performance and formulating policy in relation to Community Safety, Domestic Abuse, Safeguarding Adults, Environmental health and the Safer Halton Partnership.</p> <p>Topic Groups for 12/13:-</p> <ul style="list-style-type: none"> <li>• Night Time Economy</li> <li>• Finalise the recommendations of the Anti Social Behaviour in the Private Rented Sector topic Group</li> </ul>

	<p><b>REVIEW OF THE YEAR</b></p> <p>The full Board met 5 times during the year.</p> <p>The main initiatives of the Board's work for 2012/13 are as follows: -</p> <ul style="list-style-type: none"> <li>• The election of the new Police and Crime Commissioner for Cheshire and establishment of the Police and Crime Panel.</li> <li>• Night Time Economy Scrutiny Review</li> <li>• Update of the Directorate Business Plan 2013 – 16</li> </ul> <p><b>Overview and Scrutiny</b></p> <p>The Board continued its scrutiny and policy development role, the Anti-Social Behaviour in the Private Rented Sector Topic Group was completed and a Scrutiny Group looking at the Night Time Economy was established. This Topic Group is looking at what works well in Halton's night time economy and what could be improved to provide a safe, accessible, well managed night time economy, that meets the needs of residents and businesses and attracts visitors to the borough.</p> <p>The Anti-Social Behaviour in the Private Rented Sector Topic Group recommended that the existing landlord accreditation scheme be retained and promoted to all landlords and enforcement action taken, where appropriate, against failing landlords. The Night Time Economy topic group is on-going and is due to report its recommendations later in 2013.</p> <p>John Dwyer has now been elected as Police &amp; Crime Commissioner (PCC) for Cheshire. A new Police &amp; Crime Panel (Panel) has been established, with two Halton representatives, Cllr Osborne and Cargill, which scrutinises the activities of the PCC. There is also a new un ring fenced 'Community Safety Fund,' paid directly to the PCC. However this fund will be pass ported directly back to the Community Safety Team under a twelve month Service Level Agreement. The primary aim of the SLA is to focus the funding on tackling and reducing anti-social behaviour.</p> <p>Cheshire Fire and Rescue Service outlined proposals to save £650,000 through changes to fire service operations across Cheshire, including those at Widnes and Runcorn. The Fire Service stated that the proposals will maintain similar capacity and improve response times.</p> <p>The Communities Directorate Business Plan was reviewed by members and the priorities for 2013 – 16 were agreed as;</p> <ul style="list-style-type: none"> <li>• To reduce alcohol abuse and domestic violence;</li> <li>• Safeguarding, including Consumer Protection and quality assurance of residential and domiciliary care providers in Halton; and</li> <li>• Community Safety.</li> </ul>
	<p><b>Domestic Abuse</b></p> <p>The Board considered a report of the Strategic Director, Communities which provided members with an awareness of the increasing acknowledgement that initiatives aimed at ending domestic abuse and violence also needed to target and engage with men as the primary perpetrators of abusive behaviour. There is an existing statutory perpetrator programme run by probation services who take</p>

	<p>referrals from criminal courts. However there is a significant gap in service provision for many domestic abuse perpetrators and members supported a new voluntary treatment programme which will be operated to the same rigorous standards as the statutory programme. This scheme should make a considerable impact to the lives of domestic abuse victims and their children.</p> <p><b>Safeguarding Vulnerable Adults</b></p> <p>The Board endorsed the establishment of a 12 month pilot for an Integrated Adults Safeguarding Unit within Halton. The Unit provides a hub and spoke model which is flexible and responsive to the needs of the local population. The Unit leads on adult safeguarding and dignity at work and is 50/50 funded by health and social care. Following the 12 month pilot an evaluation of the effectiveness of the Unit will take place.</p>
	<p><b>Community Safety</b></p> <p>The Board supported the establishment of a Neighbourhood Resolution Panel in the Grange ward, which is one of 15 English pilot areas. The Panel is designed to resolve anti-social behaviour and low level crime affecting local communities, including neighbour disputes, noise and nuisance parking. The Panel is made up of volunteers trained in restorative justice who facilitate meetings between victim and offenders. The scheme has empowered the community to take ownership and reduce the fear of crime in the area.</p> <p>The Board received a very informative presentation from the Halton Credit Union, which has issued over 25,000 loans since its establishment in 2002 and has over 4,000 active adult members and junior members from two of the borough's schools. Their role is seen as particularly important in these times of austerity and with the benefits reforms imminent.</p>
	<p><b>Environmental Health</b></p> <p>The Board considered a report on how well Halton's food businesses were performing against the National Food Hygiene Rating Scheme, which Halton was the first authority in Cheshire and Merseyside to launch in April 2011. In total there are 1051 registered food premises in Halton of which 822 have been included in the National Food Hygiene Rating Scheme. Businesses are scored 0-5, with 5 being the highest rating. The rating is based on how hygienically the food was handled; the structure and cleanliness of the building and how well business was managed and its track record. All ratings are published on the internet site <a href="http://www.food.gov.uk/ratings">www.food.gov.uk/ratings</a></p> <p>The Board was advised of the current regulatory arrangements to control the safety and hygiene of cosmetic treatments which pose a risk of infection or physical injury in the borough. The treatments included tattooing, body piercing, botox injections and teeth whitening. It was noted that treatments were generally well controlled by Halton's Environmental health Department when they were carried out in commercial premises, however problems did arise when unlicensed activities were carried out in domestic homes.</p>
	<p>Members of the Public are welcome at the meetings of the Board. If you would like to know where and when meetings are to be held or if you would like any more information about the Board or its work, please contact Paul McWade (0151 471 7437) or email at <a href="mailto:paul.mcwade@halton.gov.uk">paul.mcwade@halton.gov.uk</a>.</p>



<b>REPORT TO:</b>	Safer Policy & Performance Board
<b>DATE:</b>	11 <sup>th</sup> June 2013
<b>REPORTING OFFICER:</b>	Strategic Director, Communities
<b>PORTFOLIO:</b>	Community Safety
<b>SUBJECT:</b>	Night Time Economy Scrutiny Topic Group Update
<b>WARD(S)</b>	Borough-wide

### 1.0 **PURPOSE OF THE REPORT**

1.1 To present an interim report on the Night Time Economy Scrutiny Topic Group. The Topic Group is due to present its final report to the next Safer PPB meeting.

### 2.0 **RECOMMENDATION: That:**

i) **Members of the Board note the contents of the report.**

### 3.0 **SUPPORTING INFORMATION**

3.1 The Safer PPB Night Time Economy Scrutiny Topic Group had its first meeting in November 2012. The Topic Group, which is chaired by Cllr Norman Plumpton-Walsh, has met four times to date (November, January, March and April.)

3.2 At their first meeting in November, the Topic Group agreed a Brief for the Scrutiny review, which set out key outputs and outcomes, as listed below:-

- A better understanding of the issues relating to the night time economy in Halton, what works well and what could be improved?
- Examine the effectiveness of the current services that support the night time economy, how they work together and whether they deliver timely and effective action to address the needs of businesses and visitors to our night time economy.
- An understanding of the role of partner agencies in providing a safe, well managed night time economy in Halton.
- Consider local and national best practise in relation to the management of the night time economy.
- Explore accreditation for the management of the night time economy in Halton, through the Purple Flag Scheme. This scheme provides recognition that town centres are well managed



and acts as an indicator for a safe night out, in the way that Green Flag accreditation do for recognising quality parks and Blue Flags for safe and clean beaches. (It should be noted that due to the costs involved and the need to widen the focus of the topic group considerably to address the Purple Flag criteria, it was agreed not to recommend Purple Flag accreditation for Halton at this time. However it was recognised that as Purple Flag represents best practise, there are lessons we could learn from auditing our night time economy against the Purple Flag criteria, which will help inform the review.)

3.3 The Night Time Economy Scrutiny Topic Group has covered a number of topic areas including:-

- Transport
- Crime and anti-social behaviour
- Policing
- Licensing and enforcement
- Alcohol
- Under age sales
- Planning
- Street cleansing

3.4 In addition members of the Topic Group have visited the CCTV room at Runcorn Town Hall and heard from Rev Jeremy Duff on the Street Pastor Service operating in Widnes Town Centre. The Topic Group have also heard from Warrington Borough Council, who gained Purple Flag accreditation for Stockton Heath. The criteria used for the Purple Flag Scheme is considered to be best practise in management of the night time economy. The Topic Group are also using the Purple Flag criteria to audit the night time economy in Halton.

3.5 The Topic Group have heard a number of differing perspectives of our night time economy, ranging from bar managers at the Halton Stadium, to police officers, the manager of street cleansing services and the Vicar at St Paul's in Victoria Square, Widnes. These differing speakers have also highlighted some excellent best practise in the borough and it is this work that we should build upon to further improve our town centres and the experiences of visitors to our night time economy.

3.6 The Night Time Economy Scrutiny Topic Group has planned a further two meetings to consider their final report and recommendations. A final report will be presented to the Safer PPB at their next meeting.

#### 4.0 **POLICY IMPLICATIONS**

4.1 The policy implications of the Night Time Economy Scrutiny Topic

Group that relate to the council's priorities are set out below in section 6.

## 5.0 **FINANCIAL IMPLICATIONS**

5.1 At this stage there are no direct financial implications and these will be identified when the topic group presents its recommendations.

## 6.0 **IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

### 6.1 **Children & Young People in Halton**

The work of the Safer Policy and Performance Board Topic Group has looked at under age alcohol sales, anti-social behaviour and promoting positive behaviour of young people. It is essential that we give the advice to young people so they can make informed choices and drink responsibly and safely whilst out in the night time economy.

### 6.2 **Employment, Learning & Skills in Halton**

The night time economy provides valuable jobs and supports businesses within our town centres. It is essential that staff working in the night time economy have the right skills and training to provide well run bars and clubs and most importantly a safe environment for residents and visitors to the borough.

### 6.3 **A Healthy Halton**

Alcohol presents a significant risk to health and is an important factor in some types of crime, such as assault, anti- social behaviour and domestic abuse. An important element in the night time economy is to encourage people to drink sensibly and safely and respond to incidents in a timely and appropriate way.

### 6.4 **A Safer Halton**

Alcohol is an important factor in some types of crime, such as assault, anti- social behaviour and domestic abuse. It is therefore essential that we promote sensible and safe drinking and work with businesses to promote best practise and respond appropriately to incidents that arise.

### 6.5 **Halton's Urban Renewal**

A poorly managed night time economy won't just impact on night time visitors but on shoppers and residents who live in the area and who visit the town centres the following morning. An area with graffiti, litter signs of vandalism etc will put visitors off visiting the area at all. It is therefore essential that we create a safe and attractive environment that people want to visit both in the evening

and during the day.

7.0 **RISK ANALYSIS**

7.1 There are no direct risks resulting from the work of the Night Time Economy Scrutiny Topic Group. However the borough benefits from its night time economy which supports a number of businesses and jobs, so it is essential that the borough continues to be safe, well managed and well served by transport both during the evening and into the early hours. A poorly managed town centre could result in increased crime, anti-social behaviour and become a place where residents don't want to visit.

8.0 **EQUALITY AND DIVERSITY ISSUES**

8.1 None identified.

9.0 **LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

There are no background papers under the meaning of the Act.

**REPORT TO:** Safer Policy & Performance Board

**DATE:** 11 June 2013

**REPORTING OFFICER:** Strategic Director, Communities

**PORTFOLIO:** Community Safety

**SUBJECT:** Police and Crime Commissioner (PCC)  
Update

**WARDS:** Borough Wide

### **1.0 PURPOSE OF THE REPORT**

1.1 To update members of the Safer Policy and Performance Board on the newly elected Police and Crime Commissioner.

**2.0 RECOMMENDATION: That the verbal report be received and noted.**

### **3.0 SUPPORTING INFORMATION**

3.1 The Policing & Social Responsibility Act 2011 contained legislation which shifts the decision-making on the strategic management of policing to elected Police and Crime Commissioners in England

3.2 The first elections of Police and Crime Commissioners took place on the 15 November 2012. The new PCC officially took office on the 22nd November 2012.

3.3 The conservative candidate John Dwyer was duly elected as the Police Crime Commissioner for Cheshire. He received a total of 48,591 votes. The turnout of voters in Cheshire was 14.08%, which equated to 111,335 papers counted.

### **4.0 POLICY IMPLICATIONS**

4.1 The policy implications of the review relate primarily to the Safer Halton priority as set out below, however this is a cross cutting work area which has wider implications on other areas of council business.

### **5.0 RISK ANALYSIS**

5.1 The future funding implications for non mainstreamed services may seriously impact on the Local Authorities delivery of community safety services and safeguarding issues. Further Briefings will be provided as we receive notification of the final changes to legislation.

### **6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

**6.1 Children and Young People in Halton**

The work of the Community Safety Team links very closely with that of the council's Children's' and Enterprise Directorate and the Youth Offending Team. They provide a valuable role in addressing anti social behaviour and promoting positive behaviour by young people.

**6.1 Employment, Learning and Skills in Halton**

The Community Safety Team work closely with the Probation service and YOT, supporting offenders to change their behaviour and to access training and employment opportunities.

**6.2 A Healthy Halton**

Addressing anti-social behaviour and crime is the key function of the Community Safety Team and without this work it is likely that both will increase having a significant impact on resident's health.

**6.3 A Safer Halton**

Should funding for community safety no longer be available, there will be an impact on crime and anti-social behaviour with both likely to rise, having a negative impact on residents quality of life.

**6.4 Environment and Regeneration**

If anti-social behaviour and crime are not fully addressed in Halton this is likely to lead to a deterioration in the quality of the environment and a corresponding reduction in confidence of the public and business in the borough.

**6.5 EQUALITY AND DIVERSITY ISSUES**

None.

**7.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

7.1 There are no background papers under the meaning of the Act.